RULES AND REGULATIONS

Title 22—EDUCATION

STATE SYSTEM OF HIGHER EDUCATION
[22 PA. CODE CH. 507]

Operation of Motor Vehicles on State System of Higher Education Facilities

The Board of Governors of the State System of Higher Education proposes a revision to its regulations relating to the operation of motor vehicles on State System facilities, in §§ 507.13 and 507.14.

The revision would amend § 507.13(c) (relating to crimes and offenses relating to the operation and parking of a motor vehicle), by authorizing the Board of Governors to set the amounts of fines for each campus or facility upon the recommendation of the chancellor or the respective university president. The change followed legislative action in amending section 2006-A of the Public School Code of 1949 (24 P. S. § 20-2006-A(a)(13.1)) to permit the Board to set the amounts for fines for violations of the rules respecting the use, parking and operation of motor vehicles on State System facilities, which may exceed the amounts which municipalities are authorized to assess for these offenses under 75 Pa.C.S. (relating to Vehicle Code). The final-form regulation would enhance the ability of the State System to regulate and deter the violation of parking and operational rules, thus alleviating congestion, speeding, reckless driving and other activities which may threaten the health, welfare and safety of individuals residing on or using State System facilities.

The following comments were received from the Independent Regulatory Review Commission (IRRC):

- 1. IRRC requested that the State System include in Item Number 20 on the Regulatory Analysis Form the fiscal impact of the regulation. A sentence was added to that item number indicating that the amendments would have no adverse fiscal impact and that costs would be recovered through fines and fees.
- 2. IRRC noted that in the Preamble under "Sunset Review" section 2006-A(a) (13.1) of the Public School Code should be cited instead of the Crimes Code, 18 Pa.C.S. \S 7705. This change was made.
- 3. IRRC recommended that we include the process that the Board of Governors will use for fine adjustments in § 507.13(c). Two sentences were added to § 507.13(c) indicating that the chancellor shall submit requests from the presidents to the Board of Governors on an annual basis and that the Board of Governors will vote in public session to approve or deny the recommended adjustments.
- 4. IRRC recommended that we also include in § 507.13(c) a notification provision similar to § 507.14(c) (relating to fines). A sentence was added indicating that notice of the amounts of the fines shall be contained in the published parking rules for each campus or facility.

No comments were received from the Education Committees nor the public.

Fiscal Impact

The final-form regulations would have no adverse fiscal impact. Costs would be recovered through fines and fees.

Statutory Authority

The statutory authority for the final-form regulation is section 2006-A of the Public School Code of 1949.

Regulatory Review

Under section 5(a) of the Regulatory Review Act (71 P. S. § 745.5(a)), the State System submitted a copy of the notice of proposed rulemaking, published at 30 Pa.B. 1378 (February 24, 2000), to IRRC and the Chairpersons of the House Education Committee and the Senate Education Committee for review and comment.

In compliance with section 5(c) of the Regulatory Review Act, the State System also provided IRRC and the Committees with copies of all comments received, as well as other documentation. In preparing these final-form regulations the State System has considered the comments received from IRRC, the Committees and the public.

These final-form regulations were deemed approved by the House and Senate Committees on August 18, 2000. IRRC met on August 10, 2000, and approved the regulations in accordance with section 5.1(e) of the Regulatory Review Act (71 P. S. § 745.5a(e)).

Sunset Review

This is an ongoing regulation made necessary by section 2006-A(a)(13.1) of the Public School Code of 1949, to facilitate enforcement of traffic laws at State System facilities. It is periodically reviewed by the Office of the Chancellor.

Contact Person

Persons with questions or desirous of further information about the final-form revision may contact Robert A. Mulle, Chief Legal Counsel, State System of Higher Education, Dixon University Center, 2986 North Second Street, Harrisburg, PA 17110, (717) 720-4030.

Order

The State System, acting under the authorizing statutes, orders that:

- (a) The regulations of the State System, 22 Pa. Code Chapter 507, are amended by amending §§ 507.13 and 507.14 to read as set forth in Annex A.
- (b) The State System shall submit this order and Annex A to the Office of General Counsel and the Office of Attorney General for review and approval as to legality and form, as required by law.
- (c) The State System shall certify this order and Annex A and deposit them with the Legislative Reference Bureau as required by law.
- (d) This order shall take effect immediately upon publication in the *Pennsylvania Bulletin*.

JAMES H. MCCORMICK, Chancellor

(*Editor's Note:* For the text of the order of the Independent Regulatory Review Commission relating to this document, see 30 Pa.B. 4480 (August 25, 2000).)

Fiscal Note: Fiscal Note 71-7 remains valid for the final adoption of the subject regulations.

Annex A

TITLE 22. EDUCATION

PART XVII. STATE SYSTEM OF HIGHER **EDUCATION**

CHAPTER 507. FINANCE AND ADMINISTRATION

§ 507.13. Crimes and offenses relating to the operation and parking of a motor vehicle.

- (a) Operation. Each of the following activities constitutes a summary offense under 18 Pa.C.S. § 7505 (relating to violation of governmental rules regarding traffic) when committed on a System facility.
- (1) Operation of a motor vehicle on a highway at a speed in excess of the maximum posted limit.
- (2) Operation of a motor vehicle on a highway posted as closed to motor vehicles.
- (3) Operation of a motor vehicle without snow tires or chains on a designated snow emergency route during a declared snow emergency.
- (4) Operation of a motor vehicle causing noise which is unreasonably loud, raucous, jarring, disturbing or a nuisance to persons within the area of audibility.
- (5) Operation of a motor vehicle being used for business or commerce without specific written approval from the facility's chief executive officer.
- (6) Operation of a motor vehicle in areas not designated for operation of motor vehicles.
- (b) Parking. Each of the following activities constitutes a summary offense under 18 Pa.C.S. § 7505 when conducted on a System facility.
- (1) Parking a motor vehicle other than in a designated or posted parking area.
- (2) Parking a motor vehicle which obstructs a gate, road, bicycle path, access way, drinking fountain, entrance, exit or road turnaround.
- (3) Parking a motor vehicle in an area which is posted or closed, without written approval of the facility's chief executive officer or a designee.
- (c) Fines. The Board of Governors (Board) will set the amounts of the fines for each campus or facility upon the recommendation of the chancellor or the respective university president.
- (1) The chancellor shall submit requests from the presidents to the Board on an annual basis. The Board will vote in public session to approve or deny the recommended adjustments.
- (2) Notice of the amounts of the fines shall be contained in the published parking rules for each campus or facility.

§ 507.14. Enforcement.

- (a) Towing. A vehicle parked on a highway, parking area, or any other area in violation of parking rules may be towed at the owner's expense, upon authorization of the facility's chief executive officer or a designee.
- (b) Booting. An immobilizing device may be placed on any vehicle with three or more delinquent tickets to compel payment of fines. A service charge, not to exceed \$50 may be assessed for the removal of immobilizers.

- (c) Notice of towing and booting. Notice of towing and booting shall be contained in the published parking rules of facilities engaging in either practice.
- (d) Tow-away areas. Tow-away areas shall be posted with tow-away signs.

[Pa.B. Doc. No. 00-1630. Filed for public inspection September 22, 2000, 9:00 a.m.]

Title 25—ENVIRONMENTAL **PROTECTION**

DEPARTMENT OF ENVIRONMENTAL PROTECTION [25 PA. CODE CH. 86]

Corrective Amendment to 25 Pa. Code § 86.194(f)(1)

The Department of Environmental Protection has discovered a discrepancy between the agency text of 25 Pa. Code § 86.194(f)(1) (relating to system for assessment of penalties) as deposited with the Legislative Reference Bureau and the official text as published at 27 Pa.B. 6186, 6189 (November 29, 1997), and as currently appearing in the Pennsylvania Code.

Therefore, under 45 Pa.C.S. § 901: The Department of Environmental Protection has deposited with the Legislative Reference Bureau a corrective amendment to 25 Pa. Code § 86.194(f)(1). The corrective amendment to 25 Pa. Code § 86.194(f)(1) is effective as of November 29,

The correct version of 25 Pa. Code § 86.194(f)(1) appears in Annex A, with ellipses referring to the existing text of the regulation.

> JAMES M. SEIF, Secretary

Annex A

TITLE 25. ENVIRONMENTAL PROTECTION PART I. DEPARTMENT OF ENVIRONMENTAL PROTECTION

Subpart C. PROTECTION OF NATURAL RESOURCES

ARTICLE I. LAND RESOURCES

CHAPTER 86. SURFACE AND UNDERGROUND COAL MINING

Subchapter G. CIVIL PENALTIES FOR COAL **MINING ACTIVITIES**

§ 89.194. System for assessment of penalties.

(f) Revision of civil penalty.

(1) The Department, upon its own initiative or upon written request received within 15 days of issuance of an order or cessation order, may revise a civil penalty calculated in accordance with the dollar limits in subsection (b), if the Department determines that, taking into account exceptional factors present in the particular case, the civil penalty is demonstrably unjust. The Department will not reduce the civil penalty on the basis of an argument that a reduction in civil penalty could be used to abate violations of the acts, this chapter, Chapter 87, 88, 89 or 90, or a condition of a permit or exploration approval. The basis for every revision of a civil penalty shall be fully explained and documented in the records of the case.

 $[Pa.B.\ Doc.\ No.\ 00\text{-}1631.\ Filed\ for\ public\ inspection\ September\ 22,\ 2000,\ 9:00\ a.m.]$

[25 PA. CODE CHS. 123 AND 145] Interstate Ozone Transport Reduction

The Environmental Quality Board (Board) by this order amends Chapter 123 (relating to standards for contaminants) and adopts Chapter 145 (relating to interstate ozone transport reduction) to read as set forth in Annex A.

The amendments establish a program to limit the emission of nitrogen oxides (NO_{x}) from fossil-fired combustion units with rated heat input capacity of greater than 250 MMBtu per hour and electric generating facilities of greater than 25 megawatts. This program which will begin in May 2003 will replace the existing NO_{x} allowance requirements contained in Chapter 123. The program will be applicable to sources located in other states that significantly contribute to nonattainment in this Commonwealth if related Clean Air Act programs are not sufficient to control these sources.

The emission limitations for NO_x emissions from stationary reciprocating internal combustion engines and cement manufacturing operations that were included in the proposed rulemaking in Subchapters B and C (relating to emissions of NO_x from stationary reciprocating internal combustion engines; and emissions of NO_x from cement manufacturing) are not being finalized at this time.

The Board approved the final regulations at its meeting of July 18, 2000.

A. Effective Date

This rulemaking will go into effect upon publication in the *Pennsylvania Bulletin* as final rulemaking.

B. Contact Persons

For further information contact J. Wick Havens, Chief, Division of Air Resources Management, Bureau of Air Quality, 12th Floor, Rachel Carson State Office Building, P. O. Box 8468, Harrisburg, PA 17105-8468, (717) 787-4310 or M. Dukes Pepper, Jr., Assistant Director, Bureau of Regulatory Counsel, 9th Floor, Rachel Carson State Office Building, P. O. Box 8464, Harrisburg, PA 17105-8464 (717) 787-7060. Persons with a disability may use the AT&T Relay Service by calling (800) 654-5984 (TDD users) or (800) 654-5988 (voice users). The final regulations are available electronically through the Department of Environmental Protection's (Department) website (http://www.dep.state.pa.us).

C. Statutory Authority

This action is being taken under the authority of section 5(a)(1) of the Air Pollution Control Act (APCA) (35 P. S. § 4005(a)(1)), which grants to the Board the authority to adopt regulations for the prevention, control, reduction and abatement of air pollution.

D. Background

In the 1990 amendments to the Federal Clean Air Act (CAA), Congress recognized that ground level ozone (smog) is a regional problem not confined to state boundaries and established special provisions to address ozone nonattainment areas. Section 182 of the Clean Air Act (42 U.S.C.A. § 7511a) establishes mandatory control requirements based on the severity of the ozone problem. Section 184 of the Clean Air Act (42 U.S.C.A. § 7511(c)) establishes the Northeast Ozone Transport Commission (OTC) to assist in developing recommendations for the control of interstate air pollution.

Ozone is not directly emitted by pollution sources, but is created as a result of the chemical reaction of $\mathrm{NO_x}$ and volatile organic compounds (VOCs), in the presence of light and heat, to form ozone in the air masses traveling over long distances. Exposure to ozone causes decreased lung capacity, particularly in children and elderly individuals. Decreased lung capacity from ozone exposure can frequently last several hours after the initial exposure. All states in the OTC, except for Vermont, have, since 1990, experienced levels of ozone during the months of May through September in excess of the National Ambient Air Quality Standard (NAAQS).

To address the ozone problem, section 182 of the CAA requires that, for areas which exceed the NAAQS for ozone, states must develop and implement reasonably available control technologies (RACT) for existing major stationary sources emitting $\mathrm{NO_x}$ and VOCs. Because this Commonwealth is included in the OTC, these RACT requirements are applicable throughout this Commonwealth. The Commonwealth adopted regulations implementing the RACT requirements at 24 Pa.B. 459 (January 15, 1994). Implementation of RACT reductions was not sufficient to allow Pennsylvania and other OTC states to achieve the ozone NAAQS.

Because NO_x from large fossil-fired combustion units is a major contributor to regional ozone pollution, the OTC member states, including the Commonwealth, proposed development of a regional approach to address $NO_{\mathbf{x}}$ emissions. This regional approach resulted in a model rule applicable to "NOx affected sources." NOx affected sources are fossil-fired combustion units with a rated capacity of 250 MMBtus per hour or more and electric generating units of 15 megawatts or greater. This regional approach was adopted by the Commonwealth at 27 Pa.B. 5683 (November 1, 1997). These NO_x allowance requirements in §§ 123.101—123.120, establish an OTC region-wide market based "cap and trade" program. The "cap and trade" program sets a regulatory limit on mass emissions from the NO_x affected sources, allocates allowances (the limited authorization to emit 1 ton of NO_x from May 1 through September 30) to the sources authorizing emissions up to the regulatory limit, and permits trading of allowances to effect cost efficient compliance with the cap. This program is designed to effectuate least cost NO_x emission reductions for the years 1999-2002.

As additional air quality modeling and analysis was developed, it became apparent that reductions of NO_{x} emissions in the OTC states alone would not result in attainment of the NAAQS along the eastern seaboard (including the Philadelphia Ozone Nonattainment Area). In 1995, the Ozone Transport Assessment Group (OTAG) was formed by the Environmental Council of States and the United States Environmental Protection Agency (EPA). The OTAG's express goal was to "identify and recommend a strategy to reduce transported ozone and its

precursors which, in combination with other measures, will enable attainment and maintenance of the National Ambient Ozone Standard in the OTAG region." The OTAG was composed of the 37 eastern most states and included participation by the EPA, industry and environmental groups. The OTAG undertook a comprehensive modeling effort to evaluate the impact on ozone formation and transport resulting from imposition of various emission reduction strategies. The OTAG found that ozone transport does occur and that control of NO_{x} reduces this regional transport. The OTAG recommended NO_{x} controls on large fossil fuel-fired combustion units in 22 of the 37 states.

As a result of both the OTAG analysis and independent analysis conducted by the Commonwealth and other northeastern states, on August 14, 1997, Governor Ridge filed a Petition with EPA Administrator Browner for abatement of excess emissions under section 126(b) of the CAA (42 U.S.C.A. § 742.6(b)). The Commonwealth's Petition requested a finding that large fossil-fired combustion units and electric generating units in mid-western and southern states significantly contribute to nonattainment of the ozone NAAQS in this Commonwealth. The Commonwealth requested that the Administrator of the EPA establish emission limitations for these large NO_{x} emitters. Specifically, the Commonwealth petitioned the Administrator to establish a cap and trade compliance system to provide for the most cost effective emission reductions. Seven other northeastern states filed similar petitions with the EPA.

On January 18, 2000, the EPA issued the "Findings of Significant Contribution and Rulemaking on Section 126 Petitions for Purposes of Reducing Interstate Ozone Transport; Final Rule." See 65 FR 2674. In that rulemaking, the EPA made a finding that a number of large electric generating units (EGUs) and large industrial boilers and turbines emit in violation of the CAA prohibition against significantly contributing to nonattainment or interfering with maintenance of the ozone NAAQS in the petitioning states. The EPA also finalized the Federal NO_x Budget Trading Program as the control remedy for sources affected by the final rule. See 40 CFR Part 97 (relating to Federal NO_x Budget Trading Program). The EPA's action on the States 126 Petitions has been challenged in the United States Circuit Court for the District of Columbia Circuit. The cases have been consolidated into a single docket, Appalachian Power Company, et al. v. United States Environmental Protection Agency, Docket No. 99-1200.

Because the EPA's analysis demonstrated that 22 states and the District of Columbia significantly contribute to nonattainment of the ozone NAAQS in other states, on October 27, 1998, the EPA promulgated a final rule requiring those 22 states and the District of Columbia to modify their State Implementation Plans (SIPs) to prevent this significant contribution. This "SIP call" establishes a State NO_x budget and requires states to develop mechanisms to ensure that the budget is achieved beginning in 2003. One of the mechanisms proposed by the EPA to meet the budget is a cap and trade program for large fossil fired combustion boilers and electric generating units greater than 25 megawatts. The EPA developed a model cap and trade rule similar to the OTC model rule. The EPA's proposal would extend the market for developing least cost controls to the 22 states and District of Columbia. States were required, by the EPA's final SIP call rule, to establish NO_x emission programs on or before September 30, 1999. If states fail to establish SIP based programs, the EPA indicated that it would impose a Federal Implementation Plan (FIP) under section 110 of the CAA (42 U.S.C.A. § 7410).

The EPA's SIP call was challenged in the United States Circuit Court for the District of Columbia Circuit. The challenges were consolidated into a single docket, State of Michigan et al. v. United States Environmental Protection Agency, Docket No 98-1497. Midwestern States requested that the Court stay the September 30, 1999, submission deadline until April 27, 2000. The Court issued a stay but did not include a termination date. On March 3, 2000, the Court issued its substantive decision in the case, upholding most of the NO_{x} SIP call rule, but vacating its applicability, in whole or in part, with respect to three states, and remanding certain discrete portions of the rule to the EPA for further action. On June 22, 2000, the Court lifted the stay and required the NO_{x} SIP to be submitted within 128 days.

Chapter 145 is designed to meet the requirements of the NO_{x} SIP call and the portion of the section 126 remedy that is applicable to sources located within this Commonwealth. The regulations are necessary for attainment of the ozone NAAQS in the Philadelphia area and are included in the Philadelphia attainment plan. The Commonwealth used the EPA's model cap and trade program rule found in 40 CFR Part 96 (relating to NO_{x} Budget Training Program for State Implementation Plans) and the section 126 remedy found in 40 CFR Part 97 as the template for the Chapter 145 rulemaking.

The regulations also represent the Commonwealth's continuing commitment to do its fair share in reducing ozone transport both within this Commonwealth and throughout the northeast.

E. Summary of the Regulatory Revisions

The final amendments to Chapter 145, Interstate Ozone Transport Reduction, contain one subchapter. Subchapter A (relating to $\mathrm{NO_x}$ budget trading program) establishes the $\mathrm{NO_x}$ budget trading program for fossil-fired combustion boilers with a maximum design heat input greater than 250 million MMBtus per hour and electric utility generators with a rated capacity greater than 25 megawatts. The final-form rulemaking modifies § 123.115 (relating to initial $\mathrm{NO_x}$ allowance $\mathrm{NO_x}$ allowance program transition) to eliminate the existing $\mathrm{NO_x}$ allowance requirements in 2003. Action is being deferred on proposed Subchapters B and C that establish emission limitations for internal combustion engines and cement kilps

Subchapter A establishes definitions for the following terms: "account certificate of representation," "account number," "acid rain emissions limitation," "act," "administrator," "allocate or allocation," "boiler," "CAA," "CEMS—continuous emission monitoring system," "combined cycle system," "combustion turbine," "commence commercial operation," "commence operation," "common stack," "compliance account," "compliance certification," "control period," "DAHS—automated data acquisition and handling system," "electricity for sale under firm contract to the electric grid," "emissions," "energy information administration," "excess emissions," "fossil fuel," "fossil fuel-fired," "general account," "generator," "heat input," "heat input rate," "life-of-the-unit, firm power contractual arrangement," "maximum design heat input," "maximum potential hourly heat input," "maximum potential hourly heat input," "maximum potential NO $_{\rm x}$ emission rate," "maximum rated hourly heat input," "monitoring system," "most stringent State or Federal NO $_{\rm x}$ emissions limitation," "nameplate capacity," "NO $_{\rm x}$

allowance," "NO $_{\rm x}$ allowance deduction or deduct NO $_{\rm x}$ allowances," "NO $_{\rm x}$ allowances held or hold NO $_{\rm x}$ allowances," "NO $_{\rm x}$ allowance tracking system," "NO $_{\rm x}$ allowance tracking system account," "NO $_{\rm x}$ allowance transfer deadline," "NO $_{\rm x}$ authorized account representative," "NO $_{\rm x}$ Budget Administrator," "NO $_{\rm x}$ budget emissions limitation," "NO $_{\rm x}$ budget opt-in source," "NO $_{\rm x}$ budget source," "NO $_{\rm x}$ budget trading program," "NO $_{\rm x}$ budget unit," "operating," "operator," "opt-in," "overdraft account," "owner," "percent monitor data availability," "potential electrical output capacity," "receive or receipt of," "recordation, record or recorded," "reference method," "serial number," "source," "state," "State trading program budget," "submit or serve," "ton or tonnage," "unit," "unit operating day" and "unit operating hour or hour of unit operation." These defined terms are used in the substantive provisions of Subchapter A. Definitions of the terms "fossil fuel-fired," "nontitle V permit," "NO $_{\rm x}$ budget opt-in permit," "Title V operating permit," "Title V operating permit," "Title V operating permit regulations," "unit load" and "utilization" have been deleted from the final-form regulations.

Subchapter A implements the EPA NO, SIP Call, the portion of the Section 126 remedy applicable to the sources in this Commonwealth and the CAA attainment requirements applicable to the Commonwealth. Subchapter A is necessary for the Philadelphia ozone nonattainment area to attain the 1-hour ozone standard. Subchapter A uses the framework from the EPA's model rule developed and promulgated at 40 CFR Part 96 and from the EPA's Section 126 remedy promulgated at 40 CFR Part 97. The Commonwealth cap and trade rule identifies the facilities subject to § 145.4 (relating to applicability) and describes the process for ${\rm NO_x}$ allowance allocation for the May 1 through September 30 control periods in § 145.42 (relating to NO_x allowance allocations). The rule also describes the accounting process for deposit, use and transfer of allowances between NO_x budget sources in §§ 145.50—145.62 (relating to accounting process for deposits use and transfer of allowances). This includes the compliance requirements in § 145.54 (relating to compliance). The rule also establishes a process for sources not otherwise covered to "opt in" to the provisions of the rule. The opt-in process is described in §§ 145.80—145.88 (relating to opt-in process).

Monitoring, recordkeeping and reporting requirements for sources covered by the rule are contained in $\S\S$ 145.70—145.76 (relating to recordkeeping and reporting requirements). In general, the monitoring requirements are consistent with the provisions for the existing NO_x budget rule and the EPA acid rain requirements at 40 CFR Part 75 (relating to continuous emission monitoring). For sources located within this Commonwealth, the Department plans to integrate this trading rule into its existing permitting program.

Emission reduction credit provisions are contained in § 145.90 (relating to emission reduction credit provisions).

Section 145.100 (relating to applicability) has been added to respond to comments raised by facility owners, the General Assembly and the Independent Regulatory Review Commission (IRRC). These comments raised concern about program implementation of the rule in this Commonwealth placing facilities in this Commonwealth at a competitive disadvantage and about the importance of ensuring that NO_{x} budget sources located in other states do their fair share to ensure attainment and maintenance of the 1-hour NAAQS in this Commonwealth. To address this concern, § 145.100 would, under

certain circumstances, implement the Interstate Ozone Transport Reduction program in states that significantly contribute to nonattainment in this Commonwealth. These states are: Ohio, West Virginia, Maryland, Delaware, North Carolina, New Jersey, New York and Washington D.C. This provision of the rule would only be applicable if the Section 126 remedy was overturned, the State or Washington D.C. failed to submit a SIP meeting the CAA requirements related to significant contribution and the EPA failed to impose FIP under the CAA requirements.

Finally, the permitting requirements in §§ 145.20—145.25 have been deleted because they are duplicative. The Department will use the existing permit provisions in Chapter 127 (relating to construction, modification, reactivation and operation of sources) to administer applicable permit requirements.

F. Summary of Comments and Changes to the Proposal

The Board held three public hearings during the 66-day comment period on the proposed rulemaking. Comments were received from 45 commentators. As a result of those comments and the significant public interest in the rulemaking, the Department prepared draft final regulations for additional comment. The Department held three public hearings during this 30-day additional public comment period. Comments were submitted by 134 commentators.

The final-form rulemaking makes the substantive requirements of this Commonwealth program consistent with the remedy established by the EPA under section 126 of the CAA. The Commonwealth requested that the EPA establish this remedy in the Petition filed by Governor Ridge in August of 1997. The final rulemaking also addresses a concern raised by a number of commentators, including IRRC, and by the General Assembly related to implementation of the rule in surrounding states. These changes as well as a number of other issues are discussed in more detail as follows:

Summary of Public Comments

A number of commentators suggested that the facilities covered by the rule and the allocation methodology contained in the rule be consistent with those covered under the EPA model rule published in 40 CFR Part 96. The proposed rule was more protective than the EPA model rule in a number of areas. Subsequent to the close of the public comment period, the EPA finalized the remedy under section 126 of the CAA. That cap and trade program is codified in 40 CFR Part 97 and is an updated version of the model rule. This final rulemaking covers the same facilities and provides the same exemptions as Part 97. In addition, the substantive provisions of the final-form rulemaking have been revised to be consistent with Part 97. The Department believes that Part 97 establishes an environmentally sound program that can be implemented regionally.

Section 145.4 of the final-form rulemaking has been modified to cover electric generating units of greater than 25 MW (rather than 15 as proposed) and includes an exception provision allowing units to avoid coverage by taking appropriate permit restrictions. In addition, § 145.42 of the rule has been modified to establish allocations for 5 year periods using average heat input data and an emission rate of 0.15lb/MMBtu for electric generating units and 0.17 lb/MMBtu for nonelectric generating units. In addition to being consistent with the EPA rule, these changes address a number of specific comments received on the proposal.

A number of commentators suggested that the Department make the permitting provisions as simple as possible. Because the Department already has a comprehensive permitting program in Chapter 127, the permitting provisions of the proposed rule have been eliminated. The Department will, when appropriate, as required by the CAA, incorporate the applicable requirements of this rule into permits issued under Chapter 127.

The Board received numerous comments related to the development of the database used to establish the Commonwealth budget and allocations. The Department proposed use of the EPA database and budget. A number of the commentators from the regulated community indicated that the EPA emission inventory contained errors and should not be used. Instead, they suggested that the Department develop its own inventory and consequently its own budget. The Department disagrees with the approach suggested by these commentators.

The final-form rulemaking uses the EPA inventory to establish the Commonwealth budget. This inventory was prepared by the EPA with extensive input from states and the regulated community. The EPA provided numerous comment periods with opportunities for states, source owners and operators and the public to comment. The Commonwealth worked cooperatively with the EPA during this inventory development process. The inventory that was used is one of the best and most comprehensive ever developed. It is based, in large part, on information submitted by sources, and has been subject to numerous public comment periods. The Department has determined that it is the best inventory available at this time and is using it both to establish the Pennsylvania budget and will be using it to establish the allocations to Pennsylvania sources.

The Board received numerous comments requesting that the regulation include a "trigger" provision that would tie implementation of the rule to implementation in surrounding states and to implementation of the EPA NO_x SIP Call Rule and the EPA Section 126 Remedy. The basis for these comments was that there needs to be a level playing field between all states subject to the rule to address issues of competitiveness and ensure that all states do their fair share to address ozone pollution in this Commonwealth and the northeast. The final-form regulations do not include this "trigger" because doing so could unnecessarily delay the important public health and environmental benefits of these regulations. In response to these comments, the final-form regulations contain a provision that ensures that all facilities that significantly contribute to this Commonwealth's ozone problem reduce their emissions to address the problem. Section 145.100 of the final-form regulations would, in certain circumstances, require facilities located in states significantly contributing to nonattainment in this Commonwealth to meet the same emission limitations as facilities located in this Commonwealth. This provision of the regulation does not become effective unless the Section 126 remedy fails, the State does not meet the SIP requirements of the CAA related to significant contribution and the EPA does not establish a FIP to meet those requirements. A discussion of the comments received on this provision is included in the Advance Notice of Final Rulemaking in this Preamble.

A number of the commentators raised issues regarding the compliance supplement pool. The major issue raised was that the pool should not establish a cap on the amount of banked credits allowed to be transitioned from the existing program established in Chapter 123. The Department has retained this cap. First, it is a reasonable limitation on the size of the bank that gets brought into the new program. Second, this issue was litigated in the Federal court challenge to the NO_{x} SIP call and the court upheld EPA's approach.

Several commentators also questioned the compliance provisions contained in § 145.54. Specifically, it was suggested that the 3:1 allowance penalty and a failure to hold sufficient allowances being treated as a violation for the entire ozone season were inappropriate. The finalform regulations retain these provisions. First, these provisions are identical to the provisions in the Department's existing cap and trade rule in Chapter 123. Second, these provisions are designed to provide a strong incentive for facility owners to comply with the rule. Only facilities that violate the rule are subject to the imposition of these enforcement tools. Finally, in assessing any civil penalty, the Department will use the factors established in section 9.1 of the APCA (35 P.S. § 4009.1). These factors take into account the specific factual circumstances of the violation in developing the penalty.

A number of commentators suggested that the monitoring provisions of this rulemaking should be identical to the provisions in existing Chapter 123. The final-form regulations include the monitoring provisions established by the EPA in 40 CFR Part 97. The Department believes that these monitoring provisions will provide consistent and reliable data for reporting of emissions from facilities participating in the cap and trade program.

Advance Notice of Final Rulemaking (ANFR)

The majority of the commentators expressed strong support for the rulemaking. Environmental and public health organizations as well as the public, including a number of physicians, testified about the real and substantial public health problems caused by ozone pollution and the need for the rule to address these problems in this Commonwealth and surrounding states. These commentators strongly urged the Department to implement this rulemaking in this Commonwealth regardless of what occurred in other states. They asserted that it would be particularly inappropriate for the Commonwealth, a leader in ozone pollution control, to wait until the most recalcitrant of states implemented a regulation before implementing the program in this Commonwealth. In fact, many of these commentators suggested that the Commonwealth should take the next step and implement additional controls to address acid rain, global warming and mercury contamination.

Virtually all commentators provided comments on § 145.100 of the ANFR. A number of commentators representing the regulated community asserted that this section violated both the Supremacy and Commerce Clauses of the United States Constitution. These same commentators generally suggested that the regulation be made nonseverable so that if a court overturned § 145.100, the remainder of the rulemaking would not be implemented. The commentators generally asserted that they were seeking a level playing field with other states. A number of these commentators are actively litigating in Federal court to prevent imposition of the level playing field they assertedly support in their comments.

Other commentators, primarily those representing environmental, public health and the public supported § 145.100 but suggested that, because of the possibility of successful challenges to that section, it should be severable from the remainder of the rulemaking.

The final-form regulations retain § 145.100 but provide that this section is not applicable unless the Section 126

remedy fails, the State fails to implement a SIP that meets the significant contribution provisions of the CAA and the EPA fails to promulgate a FIP to meet those CAA requirements. The Department believes that the provision can be supported under both the Commerce and Supremacy Clauses of the United States Constitution. However, if it becomes necessary to implement the provision and the matter is litigated, this will be a case of first impression in a very difficult area of environmental law. Consequently, the Department is following the general provisions of statutory construction that this provision is severable from the remainder of this rulemaking.

A number of commentators raised concerns about the 1% set aside for addressing errors in the allocations to individual facilities. The final-form regulations eliminate this additional set aside and, instead, allow the 5% set aside to be used for this purpose. This will make the allocations consistent with the approach taken by the FPA

A number of commentators suggested changes to the compliance supplement pool provisions to encourage the development, installation and operation of control technology. Other commentators suggested that the Department require reductions for additional pollutants including sulfur dioxide, carbon dioxide and mercury. The final-form regulation in § 145.43 includes incentives for the installation and operation of NO_x control equipment and for the development of innovative technology that will reduce NO_x as well as other pollutants.

Finally, a number of commentators repeated the comments they submitted on the proposed regulation in areas where the ANFR did not make the changes they recommended.

The Department worked with the Air Quality Technical Advisory Committee (AQTAC) technical aspects of this regulation. At that May 23, 2000, meeting the AQTAC recommended that the Department forward the final-form regulations to the Board. The AQTAC did, however, express concern about several issues in the area where the Department has not made the recommended changes. Specifically, the AQTAC expressed concern over the allocation methodology, monitoring requirements, source coverage, penalties and renewable energy. In each area, the Department has followed the approach included by the EPA in the NO_{x} SIP Call and 126 remedy. This supports the National approach for addressing the issues.

G. Benefits, Cost and Compliance Benefits

Executive Order 1996-1 requires a cost benefit analysis of the amendments. Overall, the citizens of this Commonwealth will benefit from the amendments because the regulations will provide appropriate protection of air quality both in this Commonwealth and the entire eastern United States. In addition to reducing ozone pollution, this program will assist the Commonwealth in meeting its requirements for reasonable further progress and attainment under the CAA.

Compliance Cost

The controls required to implement these amendments are highly cost effective. Compliance costs for sources covered by the trading program are expected to be less than one half of one percent of revenues for the utility sector.

Compliance Assistance Plan

The Department plans to educate and assist the regulated community and the public with understanding these new regulatory requirements.

Paperwork Requirements

These regulatory changes will have little additional paperwork impact on the regulated entities. These regulations simply extend and build upon the existing NO_x allowance requirements in Chapter 123.

H. Sunset Review

These final-form regulations will be reviewed in accordance with the Sunset Review schedule published by the Department to determine whether the regulations effectively fulfill the goals for which they were intended.

I. Regulatory Review

Under section 5(a) of the Regulatory Review Act (71 P. S. § 745.5(a)), on April 16, 1997, the Department submitted a copy of the proposed rulemaking to IRRC and the Chairpersons of the Senate and House Environmental Resources and Energy Committees.

In compliance with section 5(c) of the Regulatory Review Act (71 P. S. § 745.5(c)), the Department also provided IRRC and the Committees with copies of the comments, as well as other documentation.

In preparing these final-form regulations, the Department has considered the comments received from IRRC and the public. These comments are addressed in the Preamble. The Committees did not provide comments on the proposed rulemaking.

Under section 5.1(d) of the Regulatory Review Act (71 P. S. § 745.5(d)), these final-form regulations were deemed approved by the House and Senate Environmental Resource and Energy Committees on August 23, 2000. Under section 5.1(e) of the Regulatory Review Act, IRRC met on August 24, 2000, and approved the final-form regulations.

J. Findings of the Board

The Board finds that:

- (1) Public notice of the proposed rulemaking was given under sections 201 and 202 of the act of July 31, 1968 (P. L. 769, No. 240) (45 P. S. §§ 1201 and 1202) and the regulations promulgated thereunder at 1 Pa. Code §§ 7.1 and 7.2.
- (2) A public comment period and public hearings were provided as required by law.
- (3) The modifications to the amendments do not enlarge the purpose of the proposed amendments published at 29 Pa.B. 1319 (March 6, 1999).
- (4) This rulemaking is necessary and appropriate for the administration, enforcement and implementation of the APCA.
- (5) This rulemaking is necessary and appropriate to satisfy obligations imposed under the Clean Air Act.
- (6) This rulemaking is necessary to achieve and maintain the National Ambient Air Quality Standard for ozone.

K. Order

The Board orders that:

(a) The regulations of the Department, 25 Pa. Code, are amended by amending $\S\S$ 123.115 and 123.121; and by adding $\S\S$ 145.1—145.7, 145.10—145.14, 145.30, 145.31, 145.40—145.43, 145.50—145.57, 145.60—145.62, 145.70—145.76, 145.80—145.88, 145.90 and 145.100, to read as set forth in Annex A.

- (b) The Chairperson of the Board shall certify this order and Annex A and deposit them with the Legislative Reference Bureau as required by law.
- (c) This order shall take effect upon publication in the Pennsylvania Bulletin.

JAMES M. SEIF, Chairperson

(*Editor's Note*: For the text of the order of the Independent Regulatory Review Commission relating to this document, see 30 Pa.B. 4780 (September 9, 2000))

Fiscal Note: Fiscal Note 7-345 remains valid for the final adoption of the subject regulations.

Annex A

TITLE 25. ENVIRONMENTAL PROTECTION

PART I. DEPARTMENT OF ENVIRONMENTAL **PROTECTION**

Subpart C. PROTECTION OF NATURAL RESOURCES

ARTICLE III. AIR RESOURCES

CHAPTER 123. STANDARDS FOR CONTAMINANTS NO_x ALLOWANCE REQUIREMENTS

§ 123.115. Initial NO_x allowance NO_x allocations.

- (a) The sources contained in Appendix E are subject to the requirements of §§ 123.101—123.114, 123.116— 123.120 and this section. These sources are allocated NO, allowances for the 1999-2002 NO_x allowance control periods as listed in Appendix E.
- (b) The Department may allocate allowances to Duquesne Light Company's Phillips and Brunot Island facilities. The allowances allocated to these facilities are limited as follows:
 - (1) The facility shall be fully operational.
- (2) The allowances allocated to the facility may only be used by the baseline sources located at that facility, and may not be banked or transferred.
- (3) The allocation to Brunot Island source identification numbers 001-012 may not exceed an aggregate 246 allowances for the period May 1—September 30.
- (4) The allocation to Phillips Station boilers 1—6 may not exceed an aggregate 1,686 allowances for the period May 1—September 30.

§ 123.121. NO_x Allowance Program transition.

- (a) NO_x allocations for the NO_x allowance control periods starting May 1, 2003, will be distributed in accordance with Chapter 145 (relating to interstate pollution transport reduction).
- (b) The emission limitations and monitoring requirements established in §§ 123.101—123.120 are replaced by the requirements in Chapter 145 beginning with the May 1, 2003, control period. If a source has failed to demonstrate compliance with § 123.111 (relating to failure to meet source compliance requirements), the provisions in § 145.54(d) (relating to compliance) shall be used to withhold NO_x allowances in calendar year 2003 and beyond. If no NO_x allowances are provided to the source under § 145.42 (relating to NO_x allowance allocations), the source will be obligated to acquire and retire a number of NO_x allowances as specified in § 145.54.

CHAPTER 145. INTERSTATE POLLUTION TRANSPORT REDUCTION

Subchapter A. NO, BUDGET TRADING PROGRAM

GENERAL PROVISIONS

Sec. 145.1. Purpose. 145.2. Definitions.

145.3. Measurements, abbreviations and acronyms.

145.4. Applicability.

145.5. Retired unit exemption. 145.6. Standard requirements.

145.7. Computation of time.

NO_x ACCOUNT

Sec. 145.10. Authorization and responsibilities of the NOx authorized account representative.

145.11. Alternate NO_x authorized account representative.

Changing the NO_x authorized account representative and the alternate NO_x authorized account representative; changes in 145.12. the owners and operators.

145.13.

Account certificate of representation. Objections concerning the NO_{x} authorized account representa-145.14.

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Sec. 145.30. Compliance certification report.

Department's action on compliance certifications. 145.31.

NO_x ALLOWANCE ALLOCATIONS

Sec. 145.40. State Trading Program budget.

145.41. Timing requirements for NO_x allowance allocations.

145.42. NO_v allowance allocations.

145.43. Compliance supplement pool.

ACCOUNTING PROCESS FOR DEPOSIT USE AND TRANSFER OF ALLOWANCES

Sec. 145.50. NO_x Allowance Tracking System accounts.

145.51. Establishment of accounts.

145.52. NOx Allowance Tracking System responsibilities of NOx authorized account representative.

143.53. 145.54. Recordation of \hat{NO}_x allowance allocations.

Compliance.

145.55. Banking.

Account error. 145.56.

Closing of general accounts. 145.57.

NO, ALLOWANCE TRANSFERS

Sec. 145.60. Submission of NO_x allowance transfers.

145.61. NO, transfer recordation.

Notification. 145.62.

RECORDKEEPING AND REPORTING REQUIREMENTS

Sec. 145.70. General monitoring requirements.

145.71. 145.72. Initial certification and recertification procedures.

Out of control periods. 145.73. Notifications.

145.74. Recordkeeping and reporting.

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OPT-IN PROCESS

Sec.

145.80. Applicability for opt-in sources. 145.81. Opt-in source general provisions.

145.82. NO_x authorized account representative for opt-in sources.

145.83. Applying for a NO_x budget opt-in approval.

145.84. 145.85.

opt-in process. NO_x budget opt-in application contents. Opt-in source withdrawal from NO_x Budget Trading Program. Opt-in source change in regulatory status. 145.86.

145.87.

145.88. NO_x allowance allocations to opt-in units.

EMISSION REDUCTION CREDIT PROVISIONS

Sec.

Emission reduction credit provisions.

INTERSTATE POLLUTION TRANPORT REDUCTION REQUIREMENTS

145.100. Applicability to upwind states.

GENERAL PROVISIONS

§ 145.1. Purpose.

This subchapter establishes general provisions and the applicability, allowance, excess emissions, monitoring and opt-in provisions for the NO_{x} Budget Trading Program as a means of mitigating the interstate transport of ozone and nitrogen oxides, an ozone precursor.

§ 145.2. Definitions.

The following words and terms, when used in this subchapter, have the following meanings, unless the context clearly indicates otherwise:

Account certificate of representation—The completed and signed submission certifying the designation of a NO_{x} authorized account representative for a NO_{x} budget source or a group of identified NO_{x} budget sources who is authorized to represent the owners and operators of the sources and of the NO_{x} budget units at the sources with regard to matters under the NO_{x} Budget Trading Program.

Account number—The identification number given by the Administrator to each $NO_{\mathbf{x}}$ Allowance Tracking System account.

Acid rain emissions limitation—A limitation on emissions of sulfur dioxide or NO_x under the Acid Rain Program under Title IV of the Clean Air Act (42 U.S.C.A. §§ 7651—76510).

Act—The Air Pollution Control Act (35 P. S. §§ 4001—4015).

Administrator—The Administrator of the EPA or the Administrator's authorized representative.

Allocate or allocation—The determination by the Department of the number of NO_x allowances to be initially credited to a NO_x budget unit or an allocation set-aside.

Boiler—An enclosed fossil or other fuel-fired combustion device used to produce heat and to transfer heat to recirculating water, steam or other medium.

CAA—The Clean Air Act (42 U.S.C.A. §§ 7401—7642).

CEMS—continuous emission monitoring system—The equipment required under this subchapter and Chapter 139 (relating to sampling and testing) to sample, analyze, measure and provide, by readings taken at least once every 15 minutes of the measured parameters, a permanent record of NO_x emissions, expressed in pounds per hour for NO_x . The following systems are component parts included, consistent with this subchapter and 40 CFR Part 75 (relating to continuous emission monitoring), in a continuous emission monitoring system:

- (i) Flow monitor.
- (ii) NO_x pollutant concentration monitors.
- (iii) Diluent gas monitor (O2 or CO2).
- (iv) A continuous moisture monitor.
- (v) A DAHS.

Combined cycle system—A system comprised of one or more combustion turbines, heat recovery steam generators and steam turbines configured to improve overall efficiency of electricity generation or steam production.

Combustion turbine—An enclosed fossil or other fuelfired device that is comprised of a compressor, a combustor and a turbine, and in which the flue gas resulting from the combustion of fuel in the combustor passes through the turbine, rotating the turbine. Commence commercial operation—With regard to a unit that serves a generator, to have begun to produce steam, gas or other heated medium used to generate electricity for sale or use, including test generation.

- (i) Except as provided in § 145.4(b), § 145.5 or §§ 145.80—145.88 (relating to applicability; and opt-in process), for a unit that is a NO_x budget unit under § 145.4 on the date the unit commences commercial operation, the date shall remain the unit's date of commencement of commercial operation even if the unit is subsequently modified, reconstructed or repowered.
- (ii) Except as provided in § 145.4(b), § 145.5 or §§ 145.80—145.88, for a unit that is not a NO_{x} budget unit under § 145.4 on the date the unit commences commercial operation, the date the unit becomes a NO_{x} budget unit under § 145.4 is the unit's date of commencement of commercial operation.

Commence operation—To have begun any mechanical, chemical or electronic process, including, with regard to a unit, start-up of a unit's combustion chamber.

- (i) Except as provided in § 145.4(b), § 145.5 or §§ 145.80—145.88, for a unit that is a $\mathrm{NO_x}$ budget unit under § 145.4 on the date of commencement of operation, the date shall remain the unit's date of commencement of operation even if the unit is subsequently modified, reconstructed or repowered.
- (ii) Except as provided in § 145.4(b), § 145.5 or §§ 145.80—145.88, for a unit that is not a $\mathrm{NO_x}$ budget unit under § 145.4 on the date of commencement of operation, the date the unit becomes a $\mathrm{NO_x}$ budget unit under § 145.4 shall be the unit's date of commencement of operation.

Common stack—A single flue through which emissions from two or more units are exhausted.

Compliance account—A $\mathrm{NO_x}$ Allowance Tracking System account for a $\mathrm{NO_x}$ budget unit under this subchapter, in which the $\mathrm{NO_x}$ allowance allocations for the unit are initially recorded and in which are held $\mathrm{NO_x}$ allowances available for use by the unit for a control period for the purpose of meeting the unit's $\mathrm{NO_x}$ budget emissions limitation.

Compliance certification—A submission to the Department and the Administrator that is required under this subchapter to report a NO_x budget source's or a NO_x budget unit's compliance or noncompliance with this subchapter and that is signed by the NO_x authorized account representative in accordance with this subchapter.

Control period—The period beginning May 1 of a year and ending on September 30 of the same year, inclusive.

DAHS—automated data acquisition and handling system—The component of the CEMS, or other emissions monitoring system approved for use under this subchapter and Chapter 139, designed to interpret and convert individual output signals from pollutant concentration monitors, flow monitors, diluent gas monitors and other component parts of the monitoring system to produce a continuous record of the measured parameters in the measurement units required by this subchapter.

Electricity for sale under firm contract to the electric grid—Electricity for sale where the capacity involved is intended to be available at all times during the period covered by a guaranteed commitment to deliver, even under adverse conditions.

Emissions—Air contaminants exhausted from a unit or source into the atmosphere as determined in accordance with this subchapter.

Energy Information Administration—The Energy Information Administration of the United States Department of Energy.

Excess emissions—Any tonnage of NO_x emitted by a NO_x budget unit during a control period that exceeds the NO_x budget emissions limitation for the unit.

Fossil fuel—Natural gas, petroleum, coal, or any form of solid, liquid or gaseous fuel derived from this material.

Fossil fuel-fired—With regard to a unit, one of the following:

- (i) For units that commenced operation before January 1, 1996, the combination of fossil fuel, alone or in combination with any other fuel, where fossil fuel actually combusted comprises more than 50% of the annual heat input on a Btu basis during 1995, or, if a unit had no heat input in 1995, during the last year of operation of the unit prior to 1995.
- (ii) For units that commenced operation on or after January 1, 1996, and before January 1, 1997, the combination of fossil fuel, alone or in combination with any other fuel, where fossil fuel actually combusted comprises more than 50% of the annual heat input on a Btu basis during 1996.
- (iii) For units that commence operation on or after January 1, 1997, one of the following:
- (A) The combination of fossil fuel, alone or in combination with any other fuel, where fossil fuel actually combusted comprises more than 50% of the annual heat input on a Btu basis during any year.
- (B) The combination of fossil fuel, alone or in combination with any other fuel, where fossil fuel is projected to comprise more than 50% of the annual heat input on a Btu basis during any year, provided that the unit shall be "fossil fuel-fired" as of the date, during that year, on which the unit begins combusting fossil fuel.

General account—A ${\rm NO_x}$ Allowance Tracking System account, established under this subchapter, that is not a compliance account or an overdraft account.

Generator—A device that produces electricity.

Heat input—The product (in mmBtu/time) of the gross calorific value of the fuel (in Btu/lb) divided by 1 million Btu and multiplied by the fuel feed rate into a combustion device (in mass of fuel/time) as determined in accordance with this subchapter, and does not include the heat derived from preheated combustion air, recirculated flue gases or exhaust from other sources.

Heat input rate—The amount of heat input (in mmBtu) divided by unit operating time or, with regard to a specific fuel, the amount of heat input attributed to the fuel (in mmBtu) divided by the unit operating time (in hr) during which the unit combusts the fuel.

Life-of-the-unit, firm power contractual arrangement—A unit participation power sales agreement under which a utility or industrial customer reserves, or is entitled to receive, a specified amount or percentage of nameplate capacity and associated energy from any specified unit and pays its proportional amount of the unit's total costs, pursuant to a contract for one of the following:

(i) The life of the unit.

- (ii) A cumulative term of at least 30 years, including contracts that permit an election for early termination.
- (iii) A period equal to or greater than 25 years or 70% of the economic useful life of the unit determined as of the time the unit is built, with option rights to purchase or release some portion of the nameplate capacity and associated energy generated by the unit at the end of the period.

Maximum design heat input—The ability of a unit to combust a stated maximum amount of fuel per hour (in mmBtu/hr) on a steady state basis, as determined by the physical design and physical characteristics of the unit.

Maximum potential hourly heat input—An hourly heat input (in mmBtu/hr) used for reporting purposes when a unit lacks certified monitors to report heat input. If the unit intends to use 40 CFR Part 75, Appendix D (relating to optional SO_2 emissions data protocol for gas) to report heat input, this value shall be calculated, in accordance with 40 CFR Part 75, using the maximum fuel flow rate and the maximum gross calorific value. If the unit intends to use a flow monitor and a diluent gas monitor, this value shall be reported, in accordance with 40 CFR Part 75, using the maximum potential flow rate and either the maximum carbon dioxide concentration (in % CO_2) or the minimum oxygen concentration (in % O_2).

Maximum potential NO_x emission rate—The emission rate of NO_x (in lb/mmBtu) calculated in accordance with 40 CFR Part 75, Appendix F, Section 3 (relating to procedure for NO_x emission rate), using the maximum potential NO_x concentration as defined in 40 CFR Part 75 Appendix A, Section 2 (relating to equipment specifications), and either the maximum O_2 concentration (in % O_2) or the minimum carbon dioxide concentration (in % O_2).

Maximum rated hourly heat input—A unit-specific maximum hourly heat input (mmBtu) which is the higher of the manufacturer's maximum rated hourly heat input or the highest observed hourly heat input.

Monitoring system—A monitoring system that meets the requirements of this subchapter, including a CEMS, an excepted monitoring system or an alternative monitoring system.

Most stringent State or Federal NO_x emissions limitation—With regard to a NO_x budget opt-in source, the lowest NO_x emissions limitation (in terms of lb/mmBtu) that is applicable to the unit under State or Federal law, regardless of the averaging period to which the emissions limitation applies.

Nameplate capacity—The maximum electrical generating output (in MWe) that a generator can sustain over a specified period of time when not restricted by seasonal or other deratings as measured in accordance with the United States Department of Energy standards.

 NO_x allowance—An authorization by the Department under the NO_x Budget Trading Program to emit up to 1 ton of NO_x during the control period of the specified year or of any year thereafter, except as provided under \S 145.54(f) (relating to compliance). No provision of the NO_x Budget Trading Program, any permit, or an exemption under \S 145.4(b) or \S 145.5 and no provision of law will be construed to limit the authority of the Department or the Administrator to terminate or limit the authorization, which does not constitute a property right. For purposes of all sections of this subchapter except $\S\S$ 145.41—145.43 and 145.88, NO_x allowance also includes an authorization to emit up to 1 ton of NO_x during

the control period of the specified year or of any year thereafter by the Department or the Administrator.

 NO_x allowance deduction or deduct NO_x allowances—The permanent withdrawal of NO_x allowances from a NO_x Allowance Tracking System compliance account or overdraft account to account for the number of tons of NO_x emissions from a NO_x budget unit for a control period, determined in accordance with this subchapter, or for any other allowance surrender obligation under this subchapter.

 NO_x allowances held or hold NO_x allowances—The NO_x allowances recorded or submitted for recordation, in accordance with this subchapter, in a NO_x Allowance Tracking System account.

 NO_x Allowance Tracking System—The system for recording allocations, deductions and transfers of NO_x allowances under the NO_x Budget Trading Program.

 NO_x Allowance Tracking System account—An account in the NO_x Allowance Tracking System for purposes of recording the allocation, holding, transferring or deducting of NO_x allowances.

 NO_x allowance transfer deadline—Midnight of November 30 or, if November 30 is not a business day, midnight of the first business day thereafter and is the deadline by which NO_x allowances may be submitted for recordation in a NO_x budget unit's compliance account, or the overdraft account of the source where the unit is located, to meet the unit's NO_x budget emissions limitation for the control period immediately preceding the deadline.

 NO_x authorized account representative—For a NO_x budget source or NO_x budget unit at the source, the natural person who is authorized by the owners and operators of the source and all NO_x budget units at the source, in accordance with this subchapter, to represent and legally bind each owner and operator in matters pertaining to the NO_x Budget Trading Program or, for a general account, the natural person who is authorized, in accordance with this subchapter, to transfer or otherwise dispose of NO_x allowances held in the general account.

 NO_x Budget Administrator—The person or agency designated by the Department to administer the NO_x Budget Trading Program. This person may be the Administrator of the EPA.

 NO_x budget emissions limitation—For a NO_x budget unit, the tonnage equivalent of the NO_x allowances available for compliance deduction for the unit and for a control period under § 145.54(a), (b), (e) and (f) adjusted by any deductions of the NO_x allowances to account for actual heat input under § 145.42(e) (relating to NO_x allowance allocations) for the control period or to account for excess emissions for a prior control period under § 145.54(d) or to account for withdrawal from the NO_x Budget Trading Program, or for a change in regulatory status, for a NO_x budget opt-in source under § 145.86 or § 145.87 (relating to opt-in source withdrawal from NO_x Budget Trading Program; and opt-in source change in regulatory status).

 NO_x budget opt-in source—A unit that has been elected to become a NO_x budget unit under the NO_x Budget Trading Program and whose NO_x budget opt-in approval has been issued and is in effect under this subchapter.

 NO_x budget source—A source that includes one or more NO_x budget units.

 NO_x Budget Trading Program—A multistate NO_x air pollution control and emission reduction program estab-

lished in accordance with this subchapter, as a means of mitigating the interstate transport of ozone and NO_x , an ozone precursor.

 NO_x budget unit—A unit that is subject to the NO_x Budget Trading Program emissions limitation under § 145.4 or § 145.80 (relating to application for opt-in sources).

Operating—With regard to a unit under \S 145.80 (relating to application for opt-in sources), having documented heat input for more than 876 hours in the 6 months immediately preceding the submission of an application for an initial $NO_{\rm x}$ budget opt-in approval under \S 145.83 (relating to applying for $NO_{\rm x}$ budget opt-in approval). The unit's documented heat input will be determined in accordance with 40 CFR Part 75 (relating to continuous emission monitoring) if the unit was otherwise subject to 40 CFR Part 75 during that 6-month period or will be based on the best available data reported to the Administrator for the unit if the unit was not otherwise subject to the requirements of 40 CFR Part 75 during that 6-month period.

<code>Operator</code>—A person who operates, controls or supervises a $\mathrm{NO_x}$ budget unit, a $\mathrm{NO_x}$ budget source or unit for which an application for a $\mathrm{NO_x}$ budget opt-in approval under \S 145.83 is submitted and not denied or withdrawn and shall include, but not be limited to, a holding company, utility system or plant manager of a unit or source.

Opt-in—To elect to become a NO_x budget unit under the NO_x Budget Trading Program through a final, effective NO_x budget opt-in approval under this subchapter.

Overdraft account—The NO_x Allowance Tracking System account established under this subchapter for each NO_x budget source where there are two or more NO_x budget units.

Owner—Any of the following persons:

(i) A holder of any portion of the legal or equitable title in a NO_{x} budget unit or in a unit for which an application for a NO_{x} budget opt-in approval under § 145.83 is submitted and not denied or withdrawn.

(ii) A holder of a leasehold interest in a NO_x budget unit or in a unit for which an application for a NO_x budget opt-in approval under § 145.83 is submitted and not denied or withdrawn.

(iii) A purchaser of power from a $\mathrm{NO_x}$ budget unit or from a unit for which an application for a $\mathrm{NO_x}$ budget opt-in approval under § 145.83 is submitted and not denied or withdrawn under a life-of-the-unit, firm power contractual arrangement. However, unless expressly provided for in a leasehold agreement, an owner may not include a passive lessor, or a person who has an equitable interest through the lessor, whose rental payments are not based, either directly or indirectly, upon the revenues or income from the $\mathrm{NO_x}$ budget unit or the unit for which an application for a $\mathrm{NO_x}$ budget opt-in approval under § 145.83 is submitted and not denied or withdrawn.

(iv) With respect to any general account, a person who has an ownership interest with respect to the NO_{x} allowances held in the general account and who is subject to the binding agreement for the NO_{x} authorized account representative to represent that person's ownership interest with respect to NO_{x} allowances.

Percent monitor data availability—For the purposes of §§ 145.43(a)(1) and 145.84(2) (relating to compliance supplement pool; and opt-in procedures), the total unit

operating hours for which quality-assured data were recorded under this subchapter in a control period, divided by the total unit operating hours during the control period, and multiplied by 100%.

Potential electrical output capacity—Thirty-three percent of a unit's maximum design heat input.

Receive or receipt of—When referring to the Department, the Administrator or the $\mathrm{NO_x}$ Budget Administrator to come into possession of a document, information or correspondence (whether sent in writing or by authorized electronic transmission), as indicated in an official correspondence log, or by a notation made on the document, information or correspondence, by the Department or Administrator in the regular course of business.

Recordation, record or recorded—With regard to NO_x allowances, the movement of NO_x allowances from one NO_x Allowance Tracking System account to another, for purposes of allocation, transfer or deduction.

Reference method—A direct test method of sampling and analyzing for an air pollutant as specified in 40 CFR Part 60, Appendix A (relating to specifications and test).

Serial number—When referring to NO_x allowances, the unique identification number assigned to each NO_x allowance, under \S 145.53(c).

Source—A governmental, institutional, commercial or industrial structure, installation, plant, building or facility that emits or has the potential to emit a regulated air pollutant under the Clean Air Act. For purposes of section 502(c) of the Clean Air Act (42 U.S.C.A. § 7661a(c)), a source, including a source with multiple units, shall be considered a single facility.

 $\it State-$ One of the 48 contiguous states and the District of Columbia that adopts a $\rm NO_x$ Budget Trading Program. The term shall have its conventional meaning where the meaning is clear from the context.

State trading program budget—The total number of NO_x tons apportioned to all NO_x budget units in a given state, in accordance with the NO_x Budget Trading Program, for use in a given control period.

Submit or *serve*—To send or transmit a document, information or correspondence to the person specified in accordance with the applicable regulation by one of the following methods:

- (i) In person.
- (ii) By United States Postal Service.
- (iii) By other means of dispatch or transmission and delivery. Except where otherwise expressly provided, compliance with any submission, service or mailing deadline shall be determined by the date of dispatch, transmission or mailing and not the date of receipt.

 $\it Ton$ or $\it tonnage-A$ "short ton" (that is, 2,000 pounds). For the purpose of determining compliance with the $\rm NO_x$ budget emissions limitation, total tons for a control period shall be calculated as the sum of all recorded hourly emissions (or the tonnage equivalent of the recorded hourly emissions rates) in accordance with this subchapter, with any remaining fraction of a ton equal to or greater than 0.50 ton deemed to equal 1 ton and any fraction of a ton less than 0.50 ton deemed to equal zero tons.

Unit—A fossil fuel-fired stationary boiler, combustion turbine or combined cycle system.

Unit operating day—A calendar day in which a unit combusts any fuel.

Unit operating hour or *hour of unit operation*—Any hour (or fraction of an hour) during which a unit combusts any fuel.

§ 145.3. Measurements, abbreviations and acronyms.

Measurements, abbreviations and acronyms used in this subchapter are defined as follows:

Btu—British thermal unit.

hr_Hour

Kw-Kilowatt electrical.

Kwh—Kilowatt hour.

lb-Pounds.

mmBtu-Million Btu.

MWe—Megawatt electrical.

Ton-2,000 pounds.

CO₂—Carbon dioxide.

NO_x—Nitrogen oxides.

 O_2 —Oxygen.

§ 145.4. Applicability.

- (a) The following units shall be NO_x budget units, and any source that includes one or more of the units shall be a NO_x budget source, subject to the requirements of this subchapter:
 - (1) Electric generating units.
- (i) For units that commenced operation before January 1, 1997, a unit serving a generator during 1995 or 1996 that had a nameplate capacity greater than 25 MWe and produced electricity for sale under firm contract to the electric grid.
- (ii) For units that commenced operation on or after January 1, 1997, and before January 1, 1999, a unit serving a generator during 1997 or 1998 that had a nameplate capacity greater than 25 MWe and produced electricity for sale under firm contract to the electric grid.
- (iii) For units that commenced operation on or after January 1, 1999, a unit serving a generator at any time that has a nameplate capacity greater than 25 MWe and produces electricity for sale.
 - (2) Nonelectric generating units.
- (i) For units that commenced operation before January 1, 1997, a unit that has a maximum design heat input greater than 250 mmBtu/hr and that did not serve during 1995 or 1996 a generator producing electricity for sale under firm contract to the electric grid.
- (ii) For units that commenced operation on or after January 1, 1997, and before January 1, 1999, a unit that has a maximum design heat input greater than 250 MMBtu/hr and that did not serve during 1997 or 1998 a generator producing electricity for sale under firm contract to the electric grid.
- (iii) For units that commenced operation on or after January 1, 1999, a unit with a maximum design heat input greater than 250 mmBtu/hr that does one of the following:
- (A) At no time serves a generator producing electricity for sale.
- (B) At any time serves a generator producing electricity for sale, if the generator has a nameplate capacity of 25

MWe or less and has the potential to use no more than 50% of the potential electrical output capacity of the unit.

- (b) Twenty-five ton exemption.
- (1) Notwithstanding subsection (a), a unit under subsection (a)(1) or (2) that has a Federally enforceable permit that includes a NO_x emission limitation restricting NO_x emissions during a control period to 25 tons or less and that includes the special provisions in subsection (b)(4) shall be exempt from the requirements of the NO_x Budget Trading Program, except for this paragraph and §§ 145.2, 145.3, 145.4(a), 145.7, 145.40—145.62. The NO_x emission limitation under this paragraph shall restrict NO_x emissions during the control period by limiting unit operating hours or heat input. The restriction on unit operating hours shall be calculated by dividing the permit restriction tonnage by the unit's maximum potential hourly NO_x mass emissions, which shall equal the unit's maximum rated hourly heat input multiplied by the highest default NO_x emission rate otherwise applicable to the unit under 40 CFR 75.19 (relating to optional emissions calculation for low mass emissions units). The restriction on heat input shall be calculated by dividing the permit restriction tonnage by the unit's highest default NO_x emission rate otherwise applicable to the unit under 40 CFR 75.19.
- (2) The exemption under paragraph (1) shall become effective under one of the following subparagraphs as follows:
- (i) The exemption shall become effective on the date on which the NO_x emission limitation and the special provisions in the permit under paragraph (1) become final.
- (ii) If the NO_x emission limitation and the special provisions in the permit under paragraph (1) become final during a control period and after the first date on which the unit operates during that control period, the exemption shall become effective on May 1 of the control period, provided that the NO_x emission limitation and the special provisions apply to the unit as of the first date of operation. If the NO_x emission limitation and special provisions do not apply to the unit as of the first date of operation, the exemption under paragraph (1) shall become effective on October 1 of the year during which the NO_x emission limitation and the special provisions become final.
- (3) The Department will provide notice to the $NO_{\rm x}$ Budget Administrator of the issuance of the permit and, upon request, a copy of the permit.
 - (4) Special provisions are as follows:
- (i) A unit exempt under paragraph (1) shall comply with the restriction on unit operating hours described in paragraph (1) during the control period each year.
- (ii) The Department will allocate NO_x allowances to the unit under §§ 145.41(a)—(c) and 145.42(a)—(c) (relating to timing requirements for NO_x allowance allocations; and NO_x allowance allocations) for each control period for which the unit is allocated NO_x allowances under §§ 145.41(a)—(c) and 145.42(a)—(c) the following shall occur:
- (A) The owners and operators of the unit shall specify a general account, in which the $\mathrm{NO_x}$ Budget Administrator will record the $\mathrm{NO_x}$ allowances.
- (B) After the NO $_{\rm x}$ Budget Administrator records NO $_{\rm x}$ allowances under §§ 145.41(a)—(c) and 145.42(a)—(c), the NO $_{\rm x}$ Budget Administrator will deduct, from the general account specified in clause (A), NO $_{\rm x}$ allowances that are

- allocated for the same or a prior control period as the NO_x allowances allocated to the unit under $\S\S$ 145.41(a)—(c) and 145.42(a)—(c) and that equal the NO_x emission limitation (in tons of NO_x) on which the unit's exemption under paragraph (1) is based. The NO_x authorized account representative shall ensure that the general account contains the NO_x allowances necessary for completion of the deduction.
- (iii) A unit exempt under subsection (b) shall report hours of unit operation during the control period in each year to the Department by November 1 of that year.
- (iv) For 5 years from the date the records are created, the owners and operators of a unit exempt under paragraph (1) shall retain records demonstrating that the conditions of the Federally enforceable permit under paragraph (1) were met, including the restriction on unit operating hours. The 5-year period for keeping records may be extended for cause, at any time prior to the end of the period, in writing by the Department or administrator. The owners and operators bear the burden of proof that the unit met the restriction on unit operating hours.
- (v) The owners and operators and, to the extent applicable, the NO_{x} authorized account representative of a unit exempt under paragraph (1) shall comply with the requirements of the NO_{x} Budget Trading Program concerning all periods for which the exemption is not in effect, even if these requirements arise, or must be complied with, after the exemption takes effect.
- (vi) On the earlier of the following dates, a unit exempt under paragraph (1) shall lose its exemption when one of the following occurs:
- (A) The date on which the restriction on unit operating hours described in paragraph (1) is removed from the unit's Federally enforceable permit or otherwise becomes no longer applicable to any control period starting in 2003.
- (B) The first date on which the unit fails to comply, or with regard to which the owners and operators fail to meet their burden of proving that the unit is complying, with the restriction on unit operating hours described in paragraph (1) during any control period starting in 2003.
- (vii) A unit that loses its exemption in accordance with subparagraph (vi) shall be subject to this subchapter. For the purpose of allocating allowances under §§ 145.40—145.43 (relating to State trading program budget) and applying monitoring requirements under §§ 145.70—145.76 (relating to recordkeeping and reporting requirements), the unit shall be treated as commencing operation and, if the unit is covered by subsection (a)(1), commencing commercial operation on the date the unit loses its exemption.
- (viii) a unit that is exempt under paragraph (1) is not eligible to be a NO_x budget opt-in unit under §§ 145.80—145.88 (relating to opt-in process).

§ 145.5. Retired unit exemption.

- (a) Application. This section applies to a $\rm NO_x$ budget unit, other than a $\rm NO_x$ budget opt-in source, that is permanently retired.
 - (b) Requirements.
- (1) A NO_x budget unit, other than a NO_x budget opt-in source, that is permanently retired is exempt from the NO_x Budget Trading Program, except for the provisions of this section, §§ 145.2, 145.3, 145.4, 145.6, 145.7 and 145.40—145.43, 145.50—145.57 and 145.60—145.62.

- (2) The exemption under paragraph (1) shall become effective the day on which the unit is permanently retired. Within 30 days of permanent retirement, the NO_{x} authorized account representative (authorized in accordance with this subchapter) shall submit a statement to the Department. A copy of the statement shall be submitted to the Administrator. The statement shall state (in a format prescribed by the Department) that the unit is permanently retired and will comply with subsection (c).
- (3) After receipt of the notice under paragraph (2), the Department will amend any permit issued by the Department covering the source at which the unit is located to add the provisions and requirements of the exemption under paragraph (1) and subsection (c).
 - (c) Special provisions.
- (1) A unit exempt under this section may not emit NO_x , starting on the date that the exemption takes effect. The owners and operators of the unit will be allocated allowances in accordance with §§ 145.40—145.43 (relating to NO_x allowance allocations).
- (2) A unit exempt under this section may not resume operation unless authorized by the Department. The NO_{x} authorized account representative of the source shall submit a restart request to the Department for the unit at least 18 months prior to the date on which the unit is to first resume operation. The restart request shall, at a minimum, contain the following:
- (i) Identification of the NO_x budget source, including the plant name and the Office of Regulatory Information Systems or facility code assigned to the source by the energy information administration, if applicable.
- (ii) Identification of each NO_x budget unit at the NO_x budget source and whether it is a NO_x budget unit under \S 145.4 or $\S\S$ 145.80—145.88 (relating to opt-in process).
- (3) The owners and operators and, to the extent applicable, the NO_{x} authorized account representative of a unit exempt under this section shall comply with the requirements of the NO_{x} Budget Trading Program concerning all periods for which the exemption is not in effect, even if the requirements arise, or must be complied with, after the exemption takes effect.
- (4) A unit that is exempt under this section is not eligible to be a NO_x budget opt-in source under §§ 145.80—145.88.
- (5) For 5 years from the date the records are created, the owners and operators of a unit exempt under this section shall retain at the source that includes the unit, records demonstrating that the unit is permanently retired. The 5-year period for keeping records may be extended for cause, at any time prior to the end of the period, in writing by the Department or the Administrator. The owners and operators bear the burden of proof that the unit is permanently retired.
 - (6) Loss of an exemption will be as follows:
- (i) On the earlier of the following dates, a unit exempt under subsection (b) shall lose its exemption:
- (A) The date on which the $NO_{\rm x}$ authorized account representative submits a restart application under paragraph (2).
- (B) The date on which the $NO_{\rm x}$ authorized account representative is required under paragraph (2) to submit a restart application.
- (ii) For the purpose of applying monitoring requirements under §§ 145.70—145.76 (relating to recordkeep-

ing and reporting requirements), a unit that loses its exemption under this section shall be treated as a unit that commences operation or commercial operation on the first date on which the unit resumes operation.

§ 145.6. Standard requirements.

- (a) Monitoring requirements.
- (1) The owners and operators and the NO_x authorized account representative of each NO_x budget source and each NO_x budget unit at the source shall comply with the monitoring requirements of §§ 145.70—145.76 (relating to recordkeeping and recording requirements).
- (2) The emissions measurements recorded and reported in accordance with §§ 145.70—145.76 shall be used to determine compliance by the unit with the $\rm NO_x$ budget emissions limitation under subsection (c).
 - (b) NO_x requirements.
- (1) The owners and operators of each NOx budget source and each NO_x budget unit at the source shall hold NO_x allowances available for compliance deductions under \S 145.54 (relating to compliance), as of the NO_x allowance transfer deadline, in the unit's compliance account and the source's overdraft account in an amount not less than the total NO_x emissions for the control period from the unit, as determined in accordance with §§ 145.70—145.76 plus any amount necessary to account for actual heat input under § 145.42(e) (relating to NO, allowance allocations) for the control period or to account for excess emissions for a prior control period under § 145.54(d) or to account for withdrawal from the NO_x Budget Trading Program, or a change in regulatory status, of a NO_x budget opt-in unit under \S 145.86 or \S 145.87 (relating to opt-in source withdrawal from NO $_{x}$ Budget Trading Program; and opt-in source change in regulatory status).
- (2) Each ton of $NO_{\rm x}$ emitted in excess of the $NO_{\rm x}$ budget emissions limitation shall constitute a separate violation of this subchapter and the act.
- (3) A NO_x budget unit shall be subject to paragraph (1) starting on May 1, 2003, or the date on which the unit commences operation, whichever is later.
- (4) NO_x allowances shall be held in, deducted from or transferred among NO_x Allowance Tracking System accounts in accordance with §§ 145.40—145.43, 145.50—145.57, 145.60—145.62 and 145.80—145.88.
- (5) A NO_x allowance may not be deducted, to comply with paragraph (1), for a control period in a year prior to the year for which the NO_x allowance was allocated.
- (6) A $\mathrm{NO_x}$ allowance allocated by the Department under the $\mathrm{NO_x}$ Budget Trading Program is a limited authorization to emit 1 ton of $\mathrm{NO_x}$ in accordance with the $\mathrm{NO_x}$ Budget Trading Program. No provision of the $\mathrm{NO_x}$ Budget Trading Program or an exemption under § 145.4(b) or § 145.5 (relating to applicability; and retired unit exemption) and no provision of law limit the authority of the United States or the Department to terminate or limit the authorization.
- (7) A NO_x allowance allocated by the Department under the NO_x Budget Trading Program does not constitute a property right.
- (c) Excess emissions. The owners and operators of a ${\rm NO_x}$ budget unit that has excess emissions in any control period shall do the following:
- (1) Surrender the NO_x allowances required for deduction under \S 145.54(d)(1).

- (2) Pay any fine, penalty or assessment or comply with any other remedy imposed under \S 145.54(d)(3) or the act.
 - (d) Recordkeeping and reporting requirements.
- (1) Unless otherwise provided, the owners and operators of the NO_{x} budget source and each NO_{x} budget unit at the source shall maintain at a central location and provide upon request by the Department or the NO_{x} Budget Administrator the following documents for 5 years from the date the document is created. This period may be extended for cause, at any time prior to the end of 5 years, in writing by the Department or the Administrator.
- (i) The account certificate of representation for the NO_x authorized account representative for the source and each NO_x budget unit at the source and all documents that demonstrate the truth of the statements in the account certificate of representation, in accordance with § 145.13 (relating to account certificate of representation). The certificate and documents shall be retained beyond the 5-year period until the documents are superseded because of the submission of a new account certificate of representation changing the NO_x authorized account representative.
- (ii) The emissions monitoring information, in accordance with §§ 145.70-145.76. To the extent that §§ 145.70-145.76 provides for a 3-year period for recordkeeping, the 3-year period applies.
- (iii) Copies of all reports, compliance certifications and other submissions and all records made or required under the NO_x Budget Trading Program.
- (iv) Copies of the documents used to complete any submission under the NO_{x} Budget Trading Program or to demonstrate compliance with the NO_{x} Budget Trading Program.
- (2) The $\mathrm{NO_x}$ authorized account representative of a $\mathrm{NO_x}$ budget source and each $\mathrm{NO_x}$ budget unit at the source shall submit the reports and compliance certifications required under the $\mathrm{NO_x}$ Budget Trading Program, including those under §§ 145.30, 145.31, 145.70—145.76 and 145.80—145.88.
 - (e) Liability.
- (1) A permit revision may not excuse any violation of the requirements of the NO_{x} Budget Trading Program that occurs prior to the date that the revision takes effect.
- (2) Each ${\rm NO_x}$ budget source and each ${\rm NO_x}$ budget unit shall meet the requirements of the ${\rm NO_x}$ Budget Trading Program.
- (3) Any provision of the $\mathrm{NO_x}$ Budget Trading Program that applies to a $\mathrm{NO_x}$ budget source (including a provision applicable to the $\mathrm{NO_x}$ authorized account representative of a $\mathrm{NO_x}$ budget source) shall also apply to the owners and operators of the source and of the $\mathrm{NO_x}$ budget units at the source.
- (4) Any provision of the $\mathrm{NO_x}$ Budget Trading Program that applies to a $\mathrm{NO_x}$ budget unit (including a provision applicable to the $\mathrm{NO_x}$ authorized account representative of a $\mathrm{NO_x}$ budget unit) shall also apply to the owners and operators of the unit. Except with regard to the requirements applicable to units with a common stack under §§ 145.70—145.76 the owners and operators and the $\mathrm{NO_x}$ authorized account representative of one $\mathrm{NO_x}$ budget unit is not liable for any violation by any other $\mathrm{NO_x}$ budget unit of which they are not owners or operators or the $\mathrm{NO_x}$ authorized account representative and that is located at a

- source of which they are not owners or operators or the NO_x authorized account representative.
- (f) Effect on other authorities. No provision of the NO_x Budget Trading Program or an exemption under § 145.4(b) or § 145.5 shall be construed as exempting or excluding the owners and operators and the NO_x authorized account representative of a NO_x budget source or NO_x budget unit from compliance with any other provision of the regulations promulgated under the CAA or the act.

§ 145.7. Computation of time.

- (a) Unless otherwise stated, any time period scheduled, under the NO_x Budget Trading Program, to begin on the occurrence of an act or event shall begin on the day the act or event occurs.
- (b) Unless otherwise stated, any time period scheduled, under the NO_{x} Budget Trading Program, to begin before the occurrence of an act or event shall be computed so that the period ends the day before the act or event occurs
- (c) Unless otherwise stated, if the final day of any time period, under the NO_{x} Budget Trading Program, falls on a weekend or a State or Federal holiday, the time period shall be extended to the next business day.

NO_x ACCOUNT

§ 145.10. Authorization and responsibilities of the NO_x authorized account representative.

- (a) Except as provided under § 145.11 (relating to alternate NO_x authorized account representative), each NO_x budget source, including all NO_x budget units at the source, shall have only one NO_x authorized account representative, with regard to all matters under the NO_x Budget Trading Program concerning the source or any NO_x budget unit at the source.
- (b) The $NO_{\mathbf{x}}$ authorized account representative of the $NO_{\mathbf{x}}$ budget source shall be selected by an agreement binding on the owners and operators of the source and all $NO_{\mathbf{x}}$ budget units at the source.
- (c) Upon receipt by the Department and the NO_x Budget Administrator of a complete account certificate of representation under \S 145.13 (relating to account certificate of representation), the NO_x authorized account representative of the source shall represent and, by his representations, actions, inactions or submissions, legally bind each owner and operator of the NO_x budget source represented and each NO_x budget unit at the source in all matters pertaining to the NO_x Budget Trading Program, not withstanding any agreement between the NO_x authorized account representative and the owners and operators. The owners and operators shall be bound by any decision or order issued to the NO_x authorized account representative by the Department, the Administrator or a court regarding the source or unit.
- (d) A $\mathrm{NO_x}$ Allowance Tracking System account will not be established for a $\mathrm{NO_x}$ budget unit at a source, until the Department and the $\mathrm{NO_x}$ Budget Administrator have received a complete account certificate of representation under § 145.13 for a $\mathrm{NO_x}$ authorized account representative of the source and the $\mathrm{NO_x}$ budget units at the source.
 - (e) Document submission requirements are as follows:
- (1) Each submission under the NO_x Budget Trading Program shall be submitted, signed and certified by the NO_x authorized account representative for each NO_x budget source on behalf of which the submission is made.

Each submission shall include the following certification statement by the NO_{κ} authorized account representative:

"I am authorized to make this submission on behalf of the owners and operators of the NO_x budget sources or NO_x budget units for which the submission is made. I certify under penalty of law that I have personally examined, and am familiar with, the statements and information submitted in this document and all its attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are to the best of my knowledge and belief true, accurate and complete. I am aware that there are significant penalties for submitting false statements and information or omitting required statements and information, including the possibility of fine or imprisonment."

(2) The Department and NO_x Budget Administrator will accept or act on a submission made on behalf of owner or operators of a NO_x budget source or a NO_x budget unit only if the submission has been made, signed and certified in accordance with paragraph (1).

\S 145.11. Alternate NO $_{\!\scriptscriptstyle \mathbf{x}}$ authorized account representative.

- (a) An account certificate of representation may designate only one alternate NO_x authorized account representative who may act on behalf of the NO_x authorized account representative. The agreement by which the alternate NO_x authorized account representative is selected shall include a procedure for authorizing the alternate NO_x authorized account representative to act in lieu of the NO_x authorized account representative.
- (b) Upon receipt by the Department and NO_x Budget Administrator of a complete account certificate of representation under § 145.13 (relating to account certificate of representation), any representation, action, inaction or submission by the alternate NO_x authorized account representative shall be deemed to be a representation, action, inaction or submission by the NO_x authorized account representative.
- (c) Except in this section and §§ 145.10(a), 145.12, 145.13 and 145.51, whenever the term "NO $_{\rm x}$ authorized account representative" is used in this subchapter, the term shall include the alternate NO $_{\rm x}$ authorized account representative.

\S 145.12. Changing the NO $_{x}$ authorized account representative and the alternate NO $_{x}$ authorized account representative; changes in the owners and operators.

- (a) Changing the NO_x authorized account representative. The NO_x authorized account representative may be changed at any time upon receipt by the Department and the NO_x Budget Administrator of a superseding complete account certificate of representation under § 145.13 (relating to account certificate of representation). Notwithstanding a change, the representations, actions, inactions and submissions by the previous NO_x authorized account representative prior to the time and date when the Department and the NO_x Budget Administrator receives the superseding account certificate of representation shall be binding on the new NO_x authorized account representative and the owners and operators of the NO_x budget source and the NO_x budget units at the source.
- (b) Changing the alternate NO_x authorized account representative. The alternate NO_x authorized account representative may be changed at any time upon receipt

by the Department and the NO_x Budget Administrator of a superseding complete account certificate of representation under § 145.13. Notwithstanding a change, the representations, actions, inactions and submissions by the previous alternate NO_x authorized account representative prior to the time and date when the Department and the NO_x Budget Administrator receives the superseding account certificate of representation shall be binding on the new alternate NO_x authorized account representative and the owners and operators of the NO_x budget source and the NO_x budget units at the source.

- (c) Changes in the owners and operators.
- (1) If a new owner or operator of a $\mathrm{NO_x}$ budget source or a $\mathrm{NO_x}$ budget unit is not included in the list of owners and operators submitted in the account certificate of representation, the new owner or operator shall be deemed to be subject to and bound by the account certificate of representation, the representations, actions, inactions and submissions of the $\mathrm{NO_x}$ authorized account representative and any alternate $\mathrm{NO_x}$ authorized account representative of the source or unit, and the decisions, orders, actions and inactions of the Department or the $\mathrm{NO_x}$ Budget Administrator, as if the new owner or operator were included in the list.
- (2) Within 30 days following any change in the owners and operators of a NO_x budget source or a NO_x budget unit, including the addition of a new owner or operator, the NO_x authorized account representative or alternate NO_x authorized account representative shall submit a revision to the account certificate of representation amending the list of owners and operators to include the change.

§ 145.13. Account certificate of representation.

- (a) A complete account certificate of representation for a NO_{x} authorized account representative or an alternate NO_{x} authorized account representative shall include the following elements in a format prescribed by the NO_{x} Budget Administrator:
- (1) Identification of the $NO_{\mathbf{x}}$ budget source and each $NO_{\mathbf{x}}$ budget unit at the source for which the account certificate of representation is submitted.
- (2) The name, address, e-mail address (if any), telephone number and facsimile transmission number (if any) of the $\mathrm{NO_x}$ authorized account representative and any alternate $\mathrm{NO_x}$ authorized account representative.
- (3) A list of the owners and operators of the NO_x budget source and of each NO_x budget unit at the source.
- (4) The following certification statement by the NO_x authorized account representative and any alternate NO_x authorized account representative:
 - "I certify that I was selected as the NO_x authorized account representative or alternate NO_x authorized account representative, as applicable, by an agreement binding on the owners and operators of the NO_x budget source and each NO_x budget unit at the source. I certify that I have all the necessary authority to carry out my duties and responsibilities under the NO_x Budget Trading Program on behalf of the owners and operators of the NO_x budget source and of each NO_x budget unit at the source and that each owner and operator shall be fully bound by my representations, actions, inactions, or submissions and by any decision or order issued to me by the Department, the Administrator or a court regarding the source or unit."

- (5) The signature of the NO_x authorized account representative and any alternate NO_x authorized account representative and the dates signed.
- (b) Unless otherwise required by the Department or the Administrator, documents of agreement referred to in the account certificate of representation may not be submitted to the Department or Administrator. The Department and Administrator are not under any obligation to review or evaluate the sufficiency of these documents, if submitted.

\S 145.14. Objections concerning the $\mathrm{NO_x}$ authorized account representative.

- (a) Once a complete account certificate of representation under \S 145.13 (relating to account certificate of representation) has been submitted and received, the Department and the NO_{x} Budget Administrator will rely on the account certificate of representation unless a superseding complete account certificate of representation under \S 145.13 is received by the Department and the NO_{x} Budget Administrator.
- (b) Except as provided in § 145.12(a) or (b) (relating to changing the NO_x authorized account representative and the alternate NO_x authorized account representative; changes in the owners and operators), an objection or other communication submitted to the Department or Administrator concerning the authorization, or any representation, action, inaction or submission of the NO_x authorized account representative will not affect any representation, action, inaction or submission of the NO_x authorized account representative or the finality of a decision or order by the Department or Administrator under the NO_x Budget Trading Program.
- (c) The Department and the Administrator will not adjudicate any private legal dispute concerning the authorization or any representation, action, inaction or submission of a $\mathrm{NO_x}$ authorized account representative, including private legal disputes concerning the proceeds of $\mathrm{NO_x}$ allowance transfers.

COMPLIANCE CERTIFICATION

§ 145.30. Compliance certification report.

- (a) Applicability and deadline. For each control period in which one or more NO_{x} budget units at a source are subject to the NO_{x} budget emissions limitation, the NO_{x} authorized account representative of the source shall submit to the Department and the NO_{x} Budget Administrator by November 30 of that year, a compliance certification report for the source covering all of the units.
- (b) Contents of report. The NO_x authorized account representative shall include in the compliance certification report under subsection (a) the following elements, in a format prescribed by the Department, concerning each unit at the source and subject to the NO_x budget emissions limitation for the control period covered by the report:
 - (1) Identification of each NO_x budget unit.
- (2) At the $\mathrm{NO_x}$ authorized account representative's option, the serial numbers of the $\mathrm{NO_x}$ allowances that are to be deducted from each unit's compliance account under § 145.54 (relating to compliance) for the control period.
- (3) At the NO_x authorized account representative's option, for units sharing a common stack and having NO_x emissions that are not monitored separately or apportioned in accordance with §§ 145.70—145.76 (relating to recordkeeping and reporting requirements), the percent-

- age of allowances that is to be deducted from each unit's compliance account under § 145.54(e).
 - (4) The compliance certification under subsection (c).
- (c) Compliance certification. In the compliance certification report under subsection (a), the NO_{x} authorized account representative shall certify, based on reasonable inquiry of those persons with primary responsibility for operating the source and the NO_{x} budget units at the source in compliance with the NO_{x} Budget Trading Program, whether each NO_{x} budget unit for which the compliance certification is submitted was operated during the calendar year covered by the report in compliance with the NO_{x} Budget Trading Program applicable to the unit, including the following:
- (1) Whether the unit was operated in compliance with the NO_x budget emissions limitation.
- (2) Whether the monitoring plan that governs the unit has been maintained to reflect the actual operation and monitoring of the unit, and contains the information necessary to attribute $NO_{\rm x}$ emissions to the unit, in accordance with §§ 145.70—145.76.
- (3) Whether all the $\mathrm{NO_x}$ emissions from the unit, or a group of units (including the unit) using a common stack, were monitored or accounted for through the missing data procedures and reported in the quarterly monitoring reports, including whether conditional data were reported in the quarterly reports in accordance with §§ 145.70—145.76. If conditional data were reported, the owner or operator shall indicate whether the status of all conditional data has been resolved and all necessary quarterly report resubmissions has been made.
- (4) Whether the facts that form the basis for certification under §§ 145.70—145.76 of each monitor at the unit or a group of units (including the unit) using a common stack, or for using an excepted monitoring method or alternative monitoring method approved under §§ 145.70—145.76, if any, has changed.
- (5) If a change is required to be reported under paragraph (4), specify the nature of the change, the reason for the change, when the change occurred and how the unit's compliance status was determined subsequent to the change, including what method was used to determine emissions when a change mandated the need for monitor recertification.

§ 145.31. Department's action on compliance certifications.

- (a) The Department or the Administrator may review and conduct independent audits concerning any compliance certification or any other submission under the NO_{x} Budget Trading Program and make appropriate adjustments of the information in the compliance certifications or other submissions.
- (b) $\mathrm{NO_x}$ allowances may be deducted from or transferred to a unit's compliance account or a source's overdraft account based on the information in the compliance certifications or other submissions, as adjusted under subsection (a).

NO_x ALLOWANCE ALLOCATIONS

§ 145.40. State Trading Program budget.

(a) In accordance with §§ 145.41 and 145.42 (relating to timing requirements for NO_x allowance allocations; and NO_x allowance allocations), the Department will allocate to NO_x budget units under § 145.4(a) (relating to applicability), for each control period specified in § 145.41, a total number of NO_x allowances less the sum of the NO_x

- emission limitations (in tons) for each unit exempt under § 145.4(b) that is not allocated allowances under § 145.42(b) or (c) for the control period and whose NO_{x} emission limitation (in tons of NO_{x}) is not included in the amount calculated under § 145.42(d)(5)(ii)(B). The Pennsylvania NO_{x} Trading Program Budget is as follows:
- (1) The NO_{x} budget for electric generating units under this subchapter is 47,224 tons per season.
- (2) The NO_x budget for nonelectric generating units under this subchapter is 3,619 tons per season.
- (b) The NO_x budget may be adjusted as provided in \S 145.90 (relating to emission reduction credit provisions).

\S 145.41. Timing requirements for NO $_{x}$ allowance allocations.

- (a) The Department will submit to the NO_x Allowance Tracking System the NO_x allowance allocations, in accordance with § 145.42 (relating to NO_x allowance allocations), for the control periods in 2003—2007.
- (b) By April 1, 2005, the Department will publish the NO_{x} allowance allocations in the *Pennsylvania Bulletin*, in accordance with § 145.42(a)—(c), for the control periods 2008—2012.
- (c) By April 1, 2010, by April 1 of 2015, and thereafter by April 1 of the year that is 5 years after the last year for which $\mathrm{NO_x}$ allowances allocations are determined, the Department will publish the $\mathrm{NO_x}$ allowance allocations in the *Pennsylvania Bulletin*, in accordance with § 145.42(a)—(c), for the control periods in the years that are 3, 4, 5, 6 and 7 years after the applicable deadline under this subsection.
- (d) By April 1, 2003, and April 1 of each year thereafter, the Department will publish the NO_x allowance allocations in the *Pennsylvania Bulletin*, in accordance with \S 145.42(d), for the control period in the year of the applicable deadline under this subsection.

§ 145.42. NO_x allowance allocations.

- (a) Unit heat input shall be calculated as follows:
- (1) The heat input (in mmBtu) used for calculating NO_x allowance allocations for each NO_x budget unit under \S 145.4 (relating to applicability) will be as follows:
- (i) For a ${\rm NO_x}$ allowance allocation under § 145.41(a) (relating to timing requirement for ${\rm NO_x}$ allowance allocations).
- (A) For a unit under § 145.4(a)(1), the average of the two highest amounts of the unit's heat input for the control periods in 1995—1998.
- (B) For a unit under § 145.4(a)(2), the control period in 1995 or, if the Administrator determines that reasonably reliable data are available for control periods in 1996—1998, the average of the two highest amounts of the unit's heat input for the control periods in 1995—1998.
- (ii) For a NO_x allowance allocation under \S 145.41(b), the unit's average heat input for the control periods in 2002-2004.
- (iii) For a NO_x allowance allocation under § 145.41(c), the unit's average heat input for the control period in the years that are 4, 5, 6, 7 and 8 years before the first year for which the allocation is being calculated.
- (2) The unit's heat input for the control period in each year specified under paragraph (1) will be determined in accordance with 40 CFR Part 75 (relating to continuous

- emission monitoring). Notwithstanding the first sentence of this paragraph (2), the following apply:
- (i) For a $\mathrm{NO_x}$ allowance allocation under § 145.41(a), the heat input will be determined using the best available data reported to the Administrator for the unit if the unit was not otherwise subject to the requirements of 40 CFR Part 75 for the control period.
- (ii) For a NO_x allowance allocation under § 145.41(b) or (c) for a unit exempt under § 145.4(b), the heat input shall be treated as zero if the unit is exempt under § 145.4(b) during the control period.
- (b) For each group of five control periods specified in $\S\S$ 145.41(a)—(c), the Department will allocate to all NO_x budget units in a given state under \S 145.4(a)(1) that commenced operation before May 1, 1997, for allocations under \S 145.41(a), May 1, 2003, for allocations under \S 145.41(b), and May 1 of the year 5 years before the first year for which the allocation under \S 145.41(c) is being calculated, a total number of NO_x allowances equal to 95% of the portion of the State's trading program budget under \S 145.40 (relating to State Trading Program budget) covering these units. The Department will allocate in accordance with the following procedures:
- (1) The Department will allocate NO_x allowances to each NO_x budget unit under § 145.4(a)(1) for each control period in an amount equaling 0.15 lb/mmBtu multiplied by the heat input determined under subsection (a), divided by 2,000 lb/ton, and rounded to the nearest whole number of NO_x allowances as appropriate.
- (2) If the initial total number of NO_x allowances allocated to all NO_x budget units under § 145.4(a)(1) in the state for a control period under subsection (b)(1) does not equal 95% of the portion of the State's trading program budget under § 145.40 covering these units, the Department will adjust the total number of NO_x allowances allocated to all these NO_x budget units for the control period under paragraph (1) so that the total number of NO_x allowances allocated equals 95% of the portion of the State's trading program budget. This adjustment will be made by multiplying each unit's allocation by 95% of the portion of the State's trading program budget; dividing by the total number of NO_x allowances allocated under paragraph (1) for the control period; and rounding to the nearest whole number of NO_x allowances as appropriate.
- (c) For each group of five control periods specified in \S 145.41(a)—(c), the Department will allocate to all NO_x budget units in a given state under \S 145.4(a)(2) that commenced operation before May 1, 1997, for allocations under \S 145.41(a), May 1, 2003, for allocations under \S 145.41(b), and May 1 of the year 5 years before the first year for which the allocation under \S 145.41(c) is being calculated, a total number of NO_x allowances equal to 95% of the portion of the State's trading program budget under \S 145.40 covering these units. The Department will allocate in accordance with the following procedures:
- (1) The Department will allocate NO_{x} allowances to each NO_{x} budget unit under § 145.4(a)(2) for each control period in an amount equaling 0.17 lb/mmBtu multiplied by the heat input determined under subsection (a), divided by 2,000 lb/ton, and rounded to the nearest whole number of NO_{x} allowances as appropriate.
- (2) If the initial total number of NO_x allowances allocated to all NO_x budget units under \S 145.4(a)(2) in the state for a control period under subsection (c)(1) does not equal 95% of the portion of the State's Trading Program Budget under \S 145.40 covering these units, the Administrator will adjust the total number of NO_x allowances

allocated to all these NO_x budget units for the control period under paragraph (1) so that the total number of NO_x allowances allocated equals 95% of the portion of the State's Trading Program Budget under § 145.40 covering these units. This adjustment will be made by multiplying each unit's allocation by 95% of the portion of the State's Trading Program budget under § 145.40 covering these units; dividing by the total number of NO_x allowances allocated under paragraph (1) for the control period; and rounding to the nearest whole number of NO_x allowances as appropriate.

- (d) For each control period specified in \S 145.41(d), the Department will allocate NO_{x} allowances to NO_{x} budget units in a given State under \S 145.4(a) (except for units exempt under \S 145.4(b)) that commence operation, or are projected to commence operation, on or after May 1, 1997 (for control periods under \S 145.41(a)); May 1, 2003, (for control periods under \S 145.41(b)); and May 1 of the year 5 years before the beginning of the group of 5 years that includes the control period (for control periods under \S 145.41(c)). The Department may also use this set-aside to address allocation revisions to units under subsections (a)—(c). The Department will make the allocations under this subsection in accordance with the following procedures:
- (1) The Department will establish one allocation setaside for each control period for each state. Each allocation set-aside will be allocated NO_x allowances equal to 5% of the tons of NO_x emission in the state's Trading Program Budget under § 145.40, rounded to the nearest whole number of NO_x allowances as appropriate.
- (2) The NO_x authorized account representative of a NO_x budget unit specified in this section may submit to the Department a request, in a format specified by the Department, to be allocated NO_x allowances for the control period. The NO_x allowance allocation request must be received by the Department on or after the date on which the State permitting authority issues a permit to construct the unit and by January 1 before the control period for which NO_x allowances are requested.
- (3) In a NO_x allowance allocation request under paragraph (2), the NO_x authorized account representative for a NO_x budget unit under § 145.4(a)(1) may request for the control period NO_x allowances in an amount that does not exceed the lesser of the following:
- (i) 0.15 lb/mmBtu multiplied by the unit's maximum design heat input, multiplied by the lesser of 3,672 hours or the number of hours remaining in the control period starting with the day in the control period on which the unit commences operation or is projected to commence operation, divided by 2,000 lb/ton, and rounded to the nearest whole number of NO_x allowances as appropriate.
- (ii) The unit's most stringent State or Federal NO_{x} emission limitation multiplied by the unit's maximum design heat input, multiplied by the lesser of 3,672 hours or the number of hours remaining in the control period starting with the day in the control period on which the unit commences operation or is projected to commence operation, divided by 2,000 lb/ton, and rounded to the nearest whole number of NO_{x} allowances as appropriate.
- (4) In a NO_x allowance allocation request under paragraph (2), the NO_x authorized account representative for a NO_x budget unit under § 145.4(a)(2) may request for a control period NO_x allowances in an amount that does not exceed the lesser of the following:
- (i) 0.17 lb/mmBtu multiplied by the unit's maximum design heat input, multiplied by the lesser of 3,672 hours

- or the number of hours remaining in the control period starting with the day in the control period on which the unit commences operation or is projected to commence operation, divided by 2,000 lb/ton, and rounded to the nearest whole number of NO_x allowances as appropriate.
- (ii) The unit's most stringent state or Federal NO_x emission limitation multiplied by the unit's maximum design heat input, multiplied by the lesser of 3,672 hours or the number of hours remaining in the control period starting with the day in the control period on which the unit commences operation or is projected to commence operation, divided by 2,000 lb/ton, and rounded to the nearest whole number of NO_x allowances as appropriate.
- (5) The Department will review each NO_x allowance allocation request submitted in accordance with paragraph (2) and will allocate NO_x allowances pursuant to the request as follows:
- (i) Upon receipt of the NO_x allowance allocation request, the Department will make any necessary adjustments to the request to ensure that the requirements of paragraphs (2)—(4) are met.
- (ii) The Department will determine the following amounts:
- (A) The sum of the $NO_{\rm x}$ allowances requested (as adjusted under subparagraph (i)) in all $NO_{\rm x}$ allowance allocation requests under paragraph (2) for the control period.
- (B) For units exempt under \S 145.4(b) in the state that commenced operation, or are projected to commence operation, on or after May 1, 1997 (for control periods under \S 145.41(a)); May 1, 2003 (for control periods under \S 145.41(b)); and May 1 of the year 5 years before beginning of the group of 5 years that includes the control period (for control periods under \S 145.41(c)), the sum of the NO_x emission limitations (in tons of NO_x) on which each unit's exemption under \S 145.4(b) is based.
- (iii) If the number of NO_x allowances in the allocation set-aside for the control period less the amount under subparagraph (ii)(B) is not less than the amount determined under subparagraph (ii)(A), the Department will allocate the amount of the NO_x allowances requested (as adjusted under subparagraph (ii)) to the NO_x budget unit for which the allocation request was submitted.
- (iv) If the number of NO_{x} allowances in the allocation set-aside for the control period less the amount under subparagraph (ii)(B) is less than the amount determined under subparagraph (ii)(A), the Department will allocate, to the NO_{x} budget unit for which the allocation request was submitted, the amount of NO_{x} allowances requested (as adjusted under subparagraph (i)) multiplied by the number of NO_{x} allowances in the allocation set-aside for the control period less the amount determined under subparagraph (ii)(B), divided by the amount determined under subparagraph (ii)(A), and rounded to the nearest whole number of NO_{x} allowances as appropriate.
- (e) Beginning in the 2008 control period, a $\mathrm{NO_x}$ budget unit identified in subsection (d) may, upon request to the Department, receive allocations calculated under subsections (b) and (c). For the Department to grant the request, the $\mathrm{NO_x}$ budget unit shall have at least one complete control period of heat input data measured as specified in §§ 145.70—145.75 (relating to recordkeeping and reporting requirements). If heat input data is available from more than one control period but less than the number of control periods specified in subsection (a)(1)(ii) or (iii), the data will be averaged based on the number of available control periods.

- (f) The NO_x Budget Administrator will take the following action for sources that are allocated NO_x allowances under subsection (d):
- (1) The $\mathrm{NO_x}$ Budget Administrator will deduct $\mathrm{NO_x}$ allowances under § 145.54(b), (e) or (f) to account for the actual heat input of the unit during the control period. The $\mathrm{NO_x}$ Budget Administrator will calculate the number of $\mathrm{NO_x}$ allowances to be deducted to account for the unit's actual heat input using the following formulas and rounding to the nearest whole number of $\mathrm{NO_x}$ allowance as appropriate, provided that the number of $\mathrm{NO_x}$ allowances to be deducted shall be zero if the number calculated is less than zero:

 NO_x allowances deducted for actual heat input for a unit under $\S~145.4(a)(1)=unit's~NO_x$ allowances allocated for control period — (unit's actual control period heat input × unit's emission rate × 2,000 lb/ton).

 NO_x allowances deducted for actual heat input for a unit under $\S~145.4(a)(2)=unit's~NO_x$ allowances allocated for control period — (unit's actual control period heat input × unit's emission rate × 2,000 lb/ton)

where:

"unit's NO_x allowances allocated for control period" is the number of NO_x allowances allocated to the unit for the control period under subsection (d).

"unit's actual control period heat input" is the heat input (in mmBtu) of the unit during the control period.

"unit's emission rate" is the emission rate in lb/mmBtu for the unit as determined under paragraphs (3) and (4).

- (2) The $NO_{\mathbf{x}}$ Budget Administrator will transfer any $NO_{\mathbf{x}}$ allowances deducted under subsection (c)(1) to the allocation set-aside for the control period for which they were allocated.
- (g) After making the deductions for compliance under \S 145.54(b), (e) or (f) for a control period, the NO_x Budget Administrator will determine whether any NO_x allowances remain in the allocation set-aside for the control period. The NO_x Budget Administrator will allocate these NO_x allowances to the NO_x budget units in the state using the following formula and rounding to the nearest whole number of NO_x allowances as appropriate:

unit's share of NO_x allowances remaining in allocation set-aside = total NO_x allowances remaining in allocation set-aside \times (unit's NO_x allowance allocation \div State's Trading Program Budget excluding allocation set-aside)

where:

"total $\mathrm{NO_x}$ allowances remaining in allocation setaside" is the total number of $\mathrm{NO_x}$ allowances remaining in the allocation set-aside for the control period.

"unit's NO_x allowance allocation" is the number of NO_x allowances allocated under subsection (b) or (c) to the unit for the control period to which the allocation set-aside applies.

"State's Trading Program budget excluding allocation set-aside" is the State's Trading Program budget under \S 145.40 for the control period to which the allocation set-aside applies multiplied by 95%, rounded to the nearest whole number of NO_x allowances as appropriate.

- (h) If the Department determines that NO_x allowances were allocated under subsection (b), (c) or (d) for a control period and the recipient of the allocation is not actually a NO_x budget unit under § 145.4(a), the Department will notify the NO_x authorized account representative and then will act in accordance with the following procedures:
- (1) The $\mathrm{NO_x}$ Budget Administrator will not record these $\mathrm{NO_x}$ allowances for the control period in an account under § 145.53 (relating to recordation of $\mathrm{NO_x}$ allowance allocations).
- (i) If the NO_x Budget Administrator already recorded these NO_x allowances for the control period in an account under § 145.53 and if the NO_x Budget Administrator makes this determination before making all deductions under § 145.54 (except deductions under § 145.54(d)(2)) for the control period, the NO_x Budget Administrator will deduct from the account NO_x allowances equal in number to and allocated for the same or a prior control period as the NO_x allowances allocated to the recipient for the control period. The NO_x authorized account representative shall ensure that the account contains the NO_x allowances necessary for completion of the deduction. If the account does not contain the necessary NO_x allowances, the NO_x Budget Administrator will deduct the required number of NO_x allowances, regardless of the control period for which they were allocated, whenever NO_x allowances are recorded in the account.
- (ii) If the NO_x Budget Administrator already recorded the NO_x allowances for the control period in an account under § 145.53 and if the NO_x Budget Administrator makes this determination after making all deductions under § 145.54 (except deductions under § 145.54(d)(2)) for the control period, then the NO_x Budget Administrator will apply subparagraph (i) to any subsequent control period for which NO_x allowances were allocated to the recipient.
- (2) The $\mathrm{NO_x}$ Budget Administrator will transfer the $\mathrm{NO_x}$ allowances that are not recorded, or that are deducted, under paragraph (1) to an allocation set-aside for the state in which the source is located.
- (i) The Department will publish for comment a list of the allocations in the *Pennsylvania Bulletin*.

§ 145.43. Compliance supplement pool.

- (a) For any NO_x budget unit that reduces its NO_x emission rate in the 2001 or 2002 control period, the owners and operators may request early reduction credits in accordance with the following requirements:
- (1) Each $\mathrm{NO_x}$ budget unit for which the owners and operators intend to request, or request, any early reduction credits in accordance with paragraph (4) shall monitor and report $\mathrm{NO_x}$ emissions in accordance with this subchapter starting in the 2000 control period and for each control period for which the early reduction credits are requested. The unit's percent monitor data availability may not be less that 90% during the 2000 control period, and the unit shall be in compliance with applicable state or Federal $\mathrm{NO_x}$ emission control requirements during 2000—2002.
- (2) $NO_{\rm x}$ emission rate and heat input under paragraphs (3) and (4) shall be determined in accordance with this subchapter.
- (3) Each NO_{x} budget unit for which the owners and operators intend to request, or request, any early reduction credits under paragraph (4) shall reduce its NO_{x} emission rate, for each control period for which early

- reduction credits are requested, to less than both 0.25 lb/mmBtu and 80% the unit's ${\rm NO_x}$ emission rate in the 2000 control period.
- (4) The NO_x authorized account representative of an NO_x budget unit that meets the requirements of paragraphs (1) and (3) may submit to the Department a request for early reduction credits for the unit based on NO_x emission rate reductions made by the unit in the control period for 2001 or 2002.
- (i) In the early reduction credit request, the $NO_{\rm x}$ authorized account representative may request early reduction credits for the control period in an amount equal to the unit's heat input for the control period multiplied by the difference between 0.25 lb/mmBtu and the unit's $NO_{\rm x}$ emission rate for the control period, divided by 2000 lb/ton, and rounded to the nearest whole number of tons.
- (ii) The early reduction credit request shall be submitted, in a format specified by the Department, by February 1, 2003. Requests submitted after February 1, 2003, will not be accepted.
- (b) For any NO_x budget unit that is subject to the requirements of §§ 123.101—123.120 (relating to NO_x allowance requirements), the owners and operators may request early reduction credits in accordance with the following requirements:
- (1) The $\mathrm{NO_x}$ authorized account representative of the unit may submit to the Department a request for early reduction credits in an amount equal to the amount of banked allowances under §§ 123.101—123.120 that were allocated for the control period in 2001 or 2002 and are held by the unit, in accordance §§ 123.101—123.120, as of the date of submission of the request. During the entire control period in 2001 or 2002 for which the allowances were allocated, the unit shall have monitored and reported $\mathrm{NO_x}$ emissions in accordance the Guidance for Implementation of Emission Monitoring Requirements for the $\mathrm{NO_x}$ Budget Program (January 28, 1997).
- (2) The early reduction credit request under paragraph (1) shall be submitted, in a format specified by the Department, by February 1, 2003. Requests submitted after February 1, 2003, will not be accepted.
- (3) The $\mathrm{NO_x}$ authorized account representative of the unit may not submit a request for early reduction credits under paragraph (1) for banked allowances under the Ozone Transport Commission $\mathrm{NO_x}$ Budget Program that were allocated for any control period during which the unit made $\mathrm{NO_x}$ emission reductions for which he submits a request for early reduction credits under subsection (a) for the unit.
- (c) For a NO_x budget unit that is subject to the requirements of §§ 123.101-123.120 that installs selective catalytic reduction or selective noncatalytic reduction to reduce NO_x emissions after May 1999, the owners and operators may request control equipment early reduction credits in accordance with the following requirements:
- (1) Each $\mathrm{NO_x}$ budget unit for which the owners and operators intend to request, or request early reduction credits in accordance with this subsection shall monitor and report $\mathrm{NO_x}$ emissions in accordance with this chapter
- (2) The unit shall be in compliance with applicable State or Federal NO_x control requirements.
- (3) ${\rm NO_x}$ emission rate and heat input under this subsection shall be determined in accordance with this subchapter.

- (4) Each NO_{x} budget unit shall reduce its NO_{x} emissions, for each control period for which early reduction credits are requested, to less than the allowances for the unit established in Chapter 123, Appendix E.
- (5) The early reduction credit request shall be submitted, in a format specified by the Department, by February 1, 2003. Requests submitted after February 1, 2003, will not be accepted.
- (d) For a NO_x budget unit that installs and operates innovative control technology, the owners and operators may request innovative technology early reduction credits in accordance with the following requirements:
- (1) For purposes of this subsection, innovative control technology is any technology that reduces the emissions of multiple air contaminants, including, at a minimum, NO_x , SO_2 and mercury, through the application of technology or technology improvements not previously applied to NO_x budget units in an amount greater than any applicable state or Federal requirement.
- (2) The unit shall be in compliance with any applicable State or Federal ${\rm NO_x}$ control requirements.
- (3) NO_x emission rate and heat input under this subsection shall be determined in accordance with this subchapter.
- (4) The owners and operators of each NO_{x} budget unit shall submit a proposal for the development, design and testing of innovative control technology including milestones for completing each phase of the proposal along with a proposal and justification for the number of innovative early reduction credits requested based on the overall air quality benefits of the innovative technology.
- (5) The innovative technology proposal shall be completed by and the early reduction credits used by November 30, 2004.
- (6) Failure to complete any phase of the proposal by the milestone date established under this section shall result in a loss of allowances in an amount equal to the amount of the innovative early reduction credits granted to the NO_x budget unit.
- (7) The early reduction credit request shall be submitted, in a format specified by the Department, by February 1, 2003. Requests submitted after February 1, 2003, will not be accepted.
- (e) The Department will review each early reduction credit request submitted in accordance with subsections (a)—(d) and will allocate NO_x allowances to NO_x budget units in a given state and covered by the request as follows:
- (1) Upon receipt of each early reduction credit request, the Department will make any necessary adjustments to the request to ensure that the amount of the early reduction credits requested meets the requirements of subsections (a)—(d).
- (2) After February 1, 2003, the Department will publish in the *Pennsylvania Bulletin* a statement of the total number of early reduction credits requested by NO_x budget units in the State.
- (3) Pennsylvania's compliance supplement pool is $15{,}763~{\rm NO}_{\rm x}$ allowances.
- (i) 1,576 $\rm NO_x$ allowances are available for the control equipment early reduction credits established under subsection (c).

- (ii) 1,576 $\rm NO_{x}$ allowances are available for the innovative technology early reduction credits established under subsection (d).
- (iii) 12,611 ${\rm NO_x}$ allowances are available for the early reduction credits established under subsections (a) and (b).
- (iv) Unused early reduction credits established under subparagraphs (i) and (ii) shall be available for the early reduction credits established under subsections (a) and (b).
- (v) The compliance supplement pool for upwind states is listed in \S 145.100(b) (relating to applicability to upwind states).
- (4) If the compliance supplement pool for each of the categories of early reduction credits established in paragraph (3) has a number of NO_{x} allowances not less than the amount of early reduction credits in all early reduction credit requests received under subsections (a)—(d) (as adjusted under subsection (e)(1)) submitted by February 1, 2003, the Department will allocate to each NO_{x} budget unit covered by the request one allowance for each early reduction credit requested (as adjusted under paragraph (1)).
- (5) If the compliance supplement pool has a smaller number of NO_{x} allowances for any of the categories of early reduction credits established in paragraph (3) than the amount of early reduction credits in all early reduction requests under subsections (a)—(d) for 2001 and 2002 (as adjusted under paragraph (1)) submitted by February 1, 2003, the Department will allocate NO_{x} allowances for each of the categories established in paragraph (3) to each NO_{x} budget unit covered by the requests according to the following formula and rounding to the nearest whole number of NO_{x} allowances as appropriate. This prorata allocation will be performed for allocations under subsections (c) and (d) and any requests for NO_{x} allowances that are not fully allocated shall be available for allocation under subsections (a) and (b) if they otherwise qualify under those subsections:

unit's allocation for early reduction credits = unit's adjusted early reduction credits \times (State's compliance supplement pool \div total adjusted early reduction credits for all units)

where:

"unit's allocation for early reduction credits" is the number of ${\rm NO_x}$ allowances allocated to the unit for early reduction credits.

"unit's adjusted early reduction credits" is the amount of early reduction credits requested for the unit for 2001 and 2002 in early reduction credit requests under subsection (a)—(d), as adjusted under paragraph (1).

"States compliance supplement pool" is the number of NO_{x} allowances for each category of early reduction credits established in paragraph (3).

"total adjusted early reduction credits for all units" is the amount of early reduction credits requested for all units for 2001 and 2002 in early reduction credit requests under subsections (a)—(d), as adjusted under paragraph (1).

(6) By April 1, 2003, the Department will determine the allocations under paragraph (4) or (5). The Department will make available to the public each determination of NO_x allowance allocations and will provide an opportunity for comment. Based on these comments, the

- Department will adjust each determination to the extent necessary to ensure that it is in accordance with paragraph (1), (4) or (5).
- (7) By May 1, 2003, the NO_x Budget Administrator will record the allocations under paragraph (3) or (5).
- (8) NO_x allowances recorded under paragraph (7) may be deducted for compliance under § 145.54 (relating to compliance) for the control period in 2003 or 2004. Notwithstanding § 145.55(a) (relating to banking), the NO_x Budget Administrator will deduct as retired any NO_x allowance that is recorded under paragraph (7) and that is not deducted for compliance under § 145.54 for the control period in 2003 or 2004.
- (9) NO_x allowances recorded under paragraph (7) are treated as banked allowances in 2004 for the purposes of §§ 145.54(f) and 145.55(b).

ACCOUNTING PROCESS FOR DEPOSIT, USE AND TRANSFER OF ALLOWANCES

§ 145.50. NO_x Allowance Tracking System accounts.

- (a) Nature and function of compliance accounts and overdraft accounts. Consistent with \S 145.51(a) (relating to establishment of accounts), the NO_x Budget Administrator will establish one compliance account for each NO_x budget unit and one overdraft account for each source with two or more NO_x budget units. Allocations of NO_x allowances under $\S\S$ 145.40—145.42 or \S 145.88 (relating to NO_x allowance allocations; and opt-in source change in regulatory status) and deductions or transfers of NO_x allowances under \S 145.31, \S 145.54, \S 145.56, $\S\S$ 145.60—145.62 or $\S\S$ 145.80—145.88 will be recorded in the compliance accounts or overdraft accounts.
- (b) Nature and function of general accounts. Consistent with \S 145.51(b) (relating to establishment of accounts), the NO_{x} Budget Administrator will establish, upon request, a general account for any person. Transfers of allowances under $\S\S$ 145.60—145.62 (relating to NO_{x} allowance transfers) will be recorded in the general account.

§ 145.51. Establishment of accounts.

- (a) Compliance accounts and overdraft accounts. Upon receipt of a complete account certificate of representation under \S 145.13 (relating to account certificate of representation), the NO_x Budget Administrator will establish the following:
- (1) A compliance account for each NO_{κ} budget unit for which the account certificate of representation was submitted.
- (2) An overdraft account for each source for which the account certificate of representation was submitted and that has two or more NO_x budget units.
 - (b) General accounts.
 - (1) Elements for account.
- (i) A person may apply to open a general account for the purpose of holding and transferring allowances. A complete application for a general account shall be submitted to the NO_x Budget Administrator and shall include the following elements in a format prescribed by the NO_x Budget Administrator:
- (A) The name, mailing address, e-mail address (if any), telephone number and facsimile transmission number (if any) of the $NO_{\mathbf{x}}$ authorized account representative and any alternate $NO_{\mathbf{x}}$ authorized account representative.
 - (B) The organization name and type of organization.

- (C) A list of all persons subject to a binding agreement for the NO_x authorized account representative or any alternate NO_x authorized account representative to represent their ownership interest with respect to the allowances held in the general account.
- (D) The following certification statement by the $\rm NO_x$ authorized account representative and any alternate $\rm NO_x$ authorized account representative:
 - "I certify that I was selected as the $\mathrm{NO_x}$ authorized account representative or the $\mathrm{NO_x}$ alternate authorized account representative, as applicable, by an agreement that is binding on all persons who have an ownership interest with respect to allowances held in the general account. I certify that I have all the necessary authority to carry out my duties and responsibilities under the $\mathrm{NO_x}$ Budget Trading Program on behalf of such persons and that each such person shall be fully bound by my representations, actions, inactions, or submissions and by any order or decision issued to me by the Department, Administrator or a court regarding the general account."
- (E) The signature of the NO_x authorized account representative and any alternate NO_x authorized account representative and the dates signed.
- (ii) Unless otherwise required by the NO_x Budget Administrator, documents of agreement referred to in the account certificate of representation may not be submitted to the NO_x Budget Administrator. The Department or NO_x Budget Administrator are not under any obligation to review or evaluate the sufficiency of the documents, if submitted.
- (2) Receipt of complete application. Upon receipt by the NO_x Budget Administrator of a complete application for a general account under paragraph (1):
- (i) The ${\rm NO_x}$ Budget Administrator will establish a general account for the person for whom the application is submitted.
- (ii) The $\mathrm{NO_x}$ authorized account representative and any alternate $\mathrm{NO_x}$ authorized account representative for the general account shall represent and, by his representations, actions, inactions or submissions, legally bind each person who has an ownership interest with respect to $\mathrm{NO_x}$ allowances held in the general account in all matters pertaining to the $\mathrm{NO_x}$ Budget Trading Program, notwithstanding an agreement between the $\mathrm{NO_x}$ authorized account representative or an alternate $\mathrm{NO_x}$ authorized account representative and the person. This person shall be bound by any order or decision issued to the $\mathrm{NO_x}$ authorized account representative or an alternate $\mathrm{NO_x}$ authorized account representative by the Department, the Administrator or a court regarding the general account.
- (iii) Each submission concerning the general account shall be submitted, signed and certified by the $NO_{\rm x}$ authorized account representative or an alternate $NO_{\rm x}$ authorized account representative for the persons having an ownership interest with respect to $NO_{\rm x}$ allowances held in the general account. Each submission shall include the following certification statement by the $NO_{\rm x}$ authorized account representative or an alternate $NO_{\rm x}$ authorized account representative:
 - "I am authorized to make this submission on behalf of the persons having an ownership interest with respect to the NO_{x} allowances held in the general account. I certify under penalty of law that I have personally examined, and am familiar with, the statements and information submitted in this docu-

- ment and all its attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are to the best of my knowledge and belief true, accurate, and complete. I am aware that there are significant penalties for submitting false statements and information or omitting required statements and information, including the possibility of fine or imprisonment."
- (iv) The $\mathrm{NO_x}$ Budget Administrator will accept or act on a submission concerning the general account only if the submission has been made, signed and certified in accordance with subparagraph (iii).
 - (3) Representative designation.
- (i) An application for a general account may designate only one NO_x authorized account representative and one alternate NO_x authorized account representative who may act on behalf of the NO_x authorized account representative. The agreement by which the alternate NO_x authorized account representative is selected shall include a procedure for authorizing the alternate NO_x authorized account representative to act in lieu of the NO_x authorized account representative.
- (ii) Upon receipt by the $\mathrm{NO_x}$ Budget Administrator of a complete application for a general account under paragraph (1), any representation, action, inaction or submission by an alternate $\mathrm{NO_x}$ authorized account representative shall be deemed to be a representation, action, inaction or submission by the $\mathrm{NO_x}$ authorized account representative.
 - (4) Revising the account representative.
- (i) The $\mathrm{NO_x}$ authorized account representative for a general account may be changed at any time upon receipt by the $\mathrm{NO_x}$ Budget Administrator of a superseding complete application for a general account under paragraph (1). Notwithstanding a change, the representations, actions, inactions and submissions by the previous $\mathrm{NO_x}$ authorized account representative prior to the time and date when the $\mathrm{NO_x}$ Budget Administrator receives the superseding application for a general account shall be binding on the new $\mathrm{NO_x}$ authorized account representative and the persons with an ownership interest with respect to the allowances in the general account.
- (ii) The alternate $\mathrm{NO_x}$ authorized account representative for a general account may be changed at any time upon receipt by the $\mathrm{NO_x}$ Budget Administrator of a superseding complete application for a general account under paragraph (1). Notwithstanding a change, the representations, actions, inactions and submissions by the previous alternate $\mathrm{NO_x}$ authorized account representative prior to the time and date when the $\mathrm{NO_x}$ Budget Administrator receives the superseding application for a general account shall be binding on the new alternate $\mathrm{NO_x}$ authorized account representative and the persons with an ownership interest with respect to the allowances in the general account.
- (iii) A revision of ownership listing shall include the following:
- (A) If a new person having an ownership interest with respect to NO_x allowances in the general account is not included in the list of persons in the account certificate of representation, the new person shall be subject to and bound by the account certificate of representation, the representation, actions, inactions and submissions of the NO_x authorized account representative and any alternate NO_x authorized account representative of the source or

unit, and the decisions, orders, actions and inactions of the ${\rm NO_x}$ Budget Administrator, as if the new person were included in the list.

- (B) Within 30 days following any change in the persons having an ownership interest with respect to $NO_{\rm x}$ allowances in the general account, including the addition of persons, the $NO_{\rm x}$ authorized account representative or an alternate $NO_{\rm x}$ authorized account representative shall submit a revision to the application for a general account amending the list of persons having an ownership interest with respect to the $NO_{\rm x}$ allowances in the general account to include the change.
 - (5) Reliance on application.
- (i) Once a complete application for a general account under paragraph (1) has been submitted and received, the NO_{x} Budget Administrator will rely on the application until a superseding complete application for a general account under paragraph (1) is received by the NO_{x} Budget Administrator.
- (ii) Except as provided in paragraph (4), no objection or other communication submitted to the NO_{x} Budget Administrator concerning the authorization, or any representation, action, inaction or submission of the NO_{x} authorized account representative or any alternate NO_{x} authorized account representative for a general account will affect any representation, action, inaction or submission of the NO_{x} authorized account representative or an alternate NO_{x} authorized account representative or the finality of a decision or order by the Department or NO_{x} Budget Administrator under the NO_{x} Budget Trading Program.
- (iii) The Department or $\mathrm{NO_x}$ Budget Administrator will not adjudicate a private legal dispute concerning the authorization or representation, action, inaction or submission of the $\mathrm{NO_x}$ authorized account representative or any alternate $\mathrm{NO_x}$ authorized account representative for a general account, including private legal disputes concerning the proceeds of $\mathrm{NO_x}$ allowance transfers.
- (c) Account identification. The NO_x Budget Administrator will assign a unique identifying number to each account established under subsection (a) or (b).

§ 145.52. NO_x Allowance Tracking System responsibilities of NO_x authorized account representative.

- (a) Establishment of account. Following the establishment of a NO_x Allowance Tracking System account, the submissions to the Department or the NO_x Budget Administrator pertaining to the account, including, but not limited to, submissions concerning the deduction or transfer of NO_x allowances in the account, shall be made only by the NO_x authorized account representative for the account
- (b) Authorized account representative identification. The NO_x Budget Administrator will assign a unique identifying number to each NO_x authorized account representative.

§ 145.53. Recordation of NO_x allowance allocations.

(a) The NO_x Budget Administrator will record the NO_x allowances for 2003 in the NO_x budget units' compliance accounts and the allocation set-asides, as allocated under §§ 145.40—145.43 (relating to NO_x allowance allocations). The NO_x Budget Administrator will also record the NO_x allowances allocated under § 145.88(a)(1) (relating to NO_x allowance allocations to opt-in units) for each NO_x budget opt-in source in its compliance account. NO_x allowances under § 145.4(b)(4)(ii) or § 145.5(c)(2) (relat-

- ing to applicability; and retired unit exemption) will be recorded in the general account specified by the owners and operators of the unit.
- (b) By May 1, 2001, the $\mathrm{NO_x}$ Budget Administrator will record the $\mathrm{NO_x}$ allowances for 2004 for a $\mathrm{NO_x}$ budget unit allocated under §§ 145.40—145.43 in the unit's compliance account, except for $\mathrm{NO_x}$ allowances under § 145.4(b)(4)(ii) or § 145.5(c)(2), which will be recorded in the general account specified by the owners and operators of the unit. The $\mathrm{NO_x}$ Budget Administrator will record $\mathrm{NO_x}$ allowances for 2004 for a $\mathrm{NO_x}$ budget opt-in unit in the unit's compliance account as allocated under § 145.88(a).
- (c) By May 1, 2002, the $\mathrm{NO_x}$ Budget Administrator will record the $\mathrm{NO_x}$ allowances for 2005 for a $\mathrm{NO_x}$ budget unit allocated under §§ 145.40—145.43 in the unit's compliance account, except for $\mathrm{NO_x}$ allowances under § 145.4(b)(4)(ii) or § 145.5(c)(2), which will be recorded in the general account specified by the owners and operators of the unit. The $\mathrm{NO_x}$ Budget Administrator will record $\mathrm{NO_x}$ allowances for 2005 for a $\mathrm{NO_x}$ budget opt-in unit in the unit's compliance account as allocated under § 145.88(a) (relating to $\mathrm{NO_x}$ allowances allocations to opt-in units).
- (d) By May 1, 2003, the $\mathrm{NO_x}$ Budget Administrator will record the $\mathrm{NO_x}$ allowances for 2006 for a $\mathrm{NO_x}$ budget unit allocated under §§ 145.40—145.43 in the unit's compliance account, except for $\mathrm{NO_x}$ allowances under § 145.4(b)(4)(ii) or § 145.5(c)(2), which will be recorded in the general account specified by the owners and operators of the unit. The $\mathrm{NO_x}$ Budget Administrator will record $\mathrm{NO_x}$ allowances for 2006 for a $\mathrm{NO_x}$ budget opt-in unit in the unit's compliance account as allocated under § 145.88(a).
- (e) Each year starting with 2004, after the $\mathrm{NO_x}$ Budget Administrator has made all deductions from a $\mathrm{NO_x}$ budget unit's compliance account and the overdraft account under § 145.54 (relating to compliance) (except deductions under § 145.54(d)(2)), the $\mathrm{NO_x}$ Budget Administrator will record the following:
- (1) NO_x allowances, in the compliance account, as allocated to the unit under §§ 145.40—145.43 for the third year after the year of the control period for which the deductions were or could have been made.
- (2) NO_x allowances, in the general account specified by the owners and operators of the unit, as allocated under \S 145.4(b)(4)(ii) or \S 145.5(c)(2) for the third year after the year of the control period for which the deductions are or could have been made.
- (3) NO_x allowances, in the compliance account, as allocated to the unit under § 145.88(a).
- (f) Each $\mathrm{NO_x}$ allowance will be assigned a unique identification number that will include digits identifying the year for which the $\mathrm{NO_x}$ allowance is allocated.

§ 145.54. Compliance.

- (a) NO_x allowance transfer deadline. The NO_x allowances are available to be deducted for compliance with a unit's NO_x budget emissions limitation for a control period in a given year only if the NO_x allowances meet the following conditions:
- (1) The allowances are allocated for a control period in a prior year or the same year.
- (2) The allowances are held in the unit's compliance account, or the overdraft account of the source where the unit is located, as of the NO_{κ} allowance transfer deadline

for that control period or are transferred into the compliance account or overdraft account by a $\mathrm{NO_x}$ allowance transfer correctly submitted for recordation under § 145.60 (relating to submission of $\mathrm{NO_x}$ allowance transfers) by the $\mathrm{NO_x}$ allowance transfer deadline for that control period.

- (b) Deductions for compliance.
- (1) Following the recordation, in accordance with \S 145.61 (relating to NO_x transfer recordation), of NO_x allowance transfers submitted for recordation in the unit's compliance account or the overdraft account of the source where the unit is located by the NO_x allowance transfer deadline for a control period, the NO_x allowance transfer deadline for a control period, the NO_x Budget Administrator will deduct NO_x allowances available under subsection (a) to cover the unit's NO_x emissions determined in accordance with $\S\S$ 145.70—145.76 (relating to recordkeeping and reporting requirements)), or to account for actual heat input under \S 145.42(e) (relating to NO_x allowance allocations), for the control period:
 - (i) From the compliance account.
- (ii) Only if no more NO_x allowances available under subsection (a) remain in the compliance account, from the overdraft account. In deducting allowances for units at the source from the overdraft account, the NO_x Budget Administrator will begin with the unit having the compliance account with the lowest NO_x Allowance Tracking System account number and end with the unit having the compliance account with the highest NO_x Allowance Tracking System account number (with account numbers sorted beginning with the left-most character and ending with the right-most character and the letter characters assigned values in alphabetical order and less than all numeric characters).
- (2) NO_x allowances will be deducted first under subparagraph (i) and then under subparagraph (ii):
- (i) Until the number of $\mathrm{NO_x}$ allowances deducted for the control period equals the number of tons of $\mathrm{NO_x}$ emissions, determined in accordance with §§ 145.70—145.76, from the unit for the control period for which compliance is being determined, plus the number of $\mathrm{NO_x}$ allowances required for deduction to account for actual heat input under § 145.42(e) for the control period.
- (ii) Until no more $NO_{\rm x}$ allowances available under subsection (a) remain in the respective account.
 - (c) Allowance identification.
- (1) Identification of NO_x allowances by serial number. The NO_x authorized account representative for each compliance account may identify by serial number the NO_x allowances to be deducted from the unit's compliance account under subsection (b), (d), (e) or (f). The identification shall be made in the compliance certification report submitted in accordance with § 145.30 (relating to compliance certification report).
- (2) First-in, first-out. NO_x allowances will be deducted for a control period from the compliance account, in the absence of an identification or in the case of a partial identification of NO_x allowances by serial number under paragraph (1), or the overdraft account on a first-in, first-out (FIFO) accounting basis in the following order:
- (i) Those NO_x allowances that were allocated for the control period to the unit under §§ 145.40—145.43 or §§ 145.80—145.88 (relating to NO_x allowance allocations; and opt-in process).
- (ii) Those NO_x allowances that were allocated for the control period to any unit and transferred and recorded in

- the account under \S \$ 145.60—145.62 (relating to NO_x allowance transfers), in order of their date of recordation.
- (iii) Those NO_x allowances that were allocated for a prior control period to the unit under §§ 145.40—145.43 or §§ 145.80—145.88.
- (iv) Those NO_x allowances that were allocated for a prior control period to any unit and transferred and recorded in the account under §§ 145.60—145.62, in order of their date of recordation.
 - (d) Deductions for excess emissions.
- (1) After making the deductions for compliance under subsection (b), the $\mathrm{NO_x}$ Budget Administrator will deduct from the unit's compliance account or the overdraft account of the source where the unit is located a number of $\mathrm{NO_x}$ allowances, allocated for a control period after the control period in which the unit has excess emissions, equal to three times the number of the unit's excess emissions.
- (2) If the compliance account or overdraft account does not contain sufficient NO_x allowances, the NO_x Budget Administrator will deduct the required number of NO_x allowances, regardless of the control period for which they were allocated, whenever NO_x allowances are recorded in either account.
- (3) An allowance deduction required under subsection (d) does not affect the liability of the owners and operators of the NO_x budget unit for any fine, penalty or assessment, or their obligation to comply with any other remedy, for the same violation, as ordered under the CAA or the act. The following guidelines will be followed in assessing fines, penalties or other obligations:
- (i) For purposes of determining the number of days of violation, if a $\mathrm{NO_x}$ budget unit has excess emissions for a control period, each day in the control period (153 days) constitutes a day in violation unless the owners and operators of the unit demonstrate that a lesser number of days should be considered.
 - (ii) Each ton of excess emissions is a separate violation.
- (e) *Deductions for units sharing a common stack.* In the case of units sharing a common stack and having emissions that are not separately monitored or apportioned in accordance with §§ 145.70—145.76:
- (1) The $\mathrm{NO_x}$ authorized account representative of the units may identify the percentage of $\mathrm{NO_x}$ allowances to be deducted from each unit's compliance account to cover the unit's share of $\mathrm{NO_x}$ emissions from the common stack for a control period. The identification shall be made in the compliance certification report submitted in accordance with § 145.30.
- (2) Notwithstanding subsection (b)(2)(i), the $\mathrm{NO_x}$ Budget Administrator will deduct $\mathrm{NO_x}$ allowances for each unit until the number of $\mathrm{NO_x}$ allowances deducted equals the unit's identified percentage (under paragraph (1)) of the number of tons of $\mathrm{NO_x}$ emissions, as determined in accordance with §§ 145.70—145.76, from the common stack for the control period for which compliance is being determined or, if no percentage is identified, an equal percentage for each unit, plus the number of allowances required for deduction to account for actual heat input under § 145.42(e) for the control period.
- (f) Deduction of banked allowances. Each year starting in 2005, after the NO_x Budget Administrator has completed the designation of banked allowances under § 145.55(b) (relating to banking) and before May 1 of the year, the NO_x Budget Administrator will determine the

extent to which banked NO_x allowances otherwise available under subsection (a) are available for compliance in the control period for the current year as follows:

- (1) The NO_x Budget Administrator will determine the total number of banked NO_x allowances held in compliance accounts, overdraft accounts or general accounts.
- (2) If the total number of banked NO_x allowances determined, under paragraph (1), to be held in compliance accounts, overdraft accounts or general accounts is less than or equal to 10% of the sum of the trading program budgets under § 145.40 (relating to State Trading Program budget) for all states for the control period, any banked NO_x allowance may be deducted for compliance in accordance with subsections (a)—(e).
- (3) If the total number of banked $\mathrm{NO_x}$ allowances determined, under paragraph (1) to be held in compliance accounts, overdraft accounts or general accounts exceeds 10% of the sum of the trading program budgets under § 145.40 for Pennsylvania and the trading program budgets approved by the administrator for other states participating in the $\mathrm{NO_x}$ budget trading program for the control period, any banked allowance may be deducted for compliance in accordance with subsections (a)—(e), except as follows:
- (i) The NO_x Budget Administrator will determine the following ratio: 0.10 multiplied by the sum of the trading program budgets under § 145.40 for all states for the control period and divided by the total number of banked NO_x allowances determined, under paragraph (1), to be held in compliance accounts, overdraft accounts, or general accounts.
- (ii) The $\mathrm{NO_x}$ Budget Administrator will multiply the number of banked $\mathrm{NO_x}$ allowances in each compliance account or overdraft account by the ratio determined under subparagraph (i). The resulting product is the number of banked $\mathrm{NO_x}$ allowances in the account that may be deducted for compliance in accordance with subsections (a)—(e), except that, if the $\mathrm{NO_x}$ allowances are used to make a deduction under subsection (b) or (e), two (rather than one), these $\mathrm{NO_x}$ allowances shall authorize up to 1 ton of $\mathrm{NO_x}$ emissions during the control period and shall be deducted for each deduction of one $\mathrm{NO_x}$ allowance required under subsection (b) or (e).
- (g) The $\mathrm{NO_x}$ Budget Administrator will record in the appropriate compliance account or overdraft account all deductions from the account under subsection (b), (d) or (f)

§ 145.55. Banking.

 NO_{x} allowances may be banked for future use or transfer in a compliance account, an overdraft account or a general account, as follows:

- (1) A NO_x allowance that is held in a compliance account, an overdraft account or a general account will remain in the account until the NO_x allowance is deducted or transferred under \S 145.31, \S 145.54, \S 145.56, $\S\S$ 145.60—145.62 or $\S\S$ 145.80—145.88.
- (2) The $\mathrm{NO_x}$ Budget Administrator will designate, as a "banked" $\mathrm{NO_x}$ allowance, a $\mathrm{NO_x}$ allowance that remains in a compliance account, an overdraft account or a general account after deductions have been made for a given control period from the compliance account or overdraft account under § 145.54 (relating to compliance) (except deductions under § 145.54(d)(2)) and that were allocated for that control period or a control period in a prior year).

§ 145.56. Account error.

The NO_x Budget Administrator may correct any error in any NO_x Allowance Tracking System account. Within 10 business days of making the correction, the NO_x Budget Administrator will notify the NO_x authorized account representative for the account.

§ 145.57. Closing of general accounts.

- (a) The NO_x authorized account representative of a general account may instruct the NO_x Budget Administrator to close the account by submitting a statement requesting deletion of the account from the NO_x Allowance Tracking System and by correctly submitting for recordation under § 145.60 (relating to submission of NO_x allowance transfers) an allowance transfer of all NO_x allowances in the account to one or more other NO_x Allowance Tracking System accounts.
- (b) If a general account shows no activity for 1 year or more and does not contain any NO_x allowances, the NO_x Budget Administrator may notify the NO_x authorized account representative for the account that the account will be closed and deleted from the NO_x Allowance Tracking System following 20 business days after the notice is sent. The account will be closed after the 20-day period unless before the end of the 20-day period the NO_x Budget Administrator receives a correctly submitted transfer of NO_x allowances into the account under § 145.60 or a statement submitted by the NO_x authorized account representative requesting that the account should not be closed.

NO_x ALLOWANCE TRANSFERS

§ 145.60. Submission of NO_x allowance transfers.

The NO_x authorized account representatives seeking recordation of a NO_x allowance transfer shall submit the transfer to the NO_x Budget Administrator. To be considered correctly submitted, the NO_x allowance transfer shall include the following elements in a format specified by the NO_x Budget Administrator:

- (1) The numbers identifying both the transferor and transferee accounts.
- (2) A specification by serial number of each $NO_{\rm x}$ allowance to be transferred.
- (3) The printed name and signature of the NO_{x} authorized account representative of the transferor account and the date signed.

§ 145.61. NO_x transfer recordation.

- (a) Within 5 business days of receiving a NO_x allowance transfer, except as provided in subsection (b), the NO_x Budget Administrator will record a NO_x allowance transfer by moving each NO_x allowance from the transferor account to the transferee account as specified by the request, if the following conditions are met (relating to submission of NO_x allowance transfers):
- (1) The transfer is correctly submitted under \S 145.60 (relating to submission of NO_x allowance transfers).
- (2) The transferor account includes each ${\rm NO_x}$ allowance identified by serial number in the transfer.
- (b) A NO_x allowance transfer that is submitted for recordation following the NO_x allowance transfer deadline and that includes any NO_x allowances allocated for a control period prior to or the same as the control period to which the NO_x allowance transfer deadline applies will not be recorded until after completion of the process of recordation of NO_x allowance allocations in § 145.53

(relating to recordation of NO_x allowance allocations) in the same year as the NO_x allowance transfer deadline.

(c) A NO_x allowance transfer submitted for recordation that fails to meet the requirements of subsection (a) will not be recorded.

§ 145.62. Notification.

- (a) Notification of recordation. Within 5 business days of recordation of a NO_x allowance transfer under § 145.61 (relating to NO_x transfer recordation), the NO_x Budget Administrator will notify each party to the transfer. Notice will be given to the NO_x authorized account representatives of both the transferor and transferee accounts.
- (b) Notification of nonrecordation. Within 10 business days of receipt of a NO_x allowance transfer that fails to meet the requirements of § 145.61(a), the NO_x Budget Administrator will notify the NO_x authorized account representatives of both accounts subject to the transfer of:
 - (1) A decision not to record the transfer.
 - (2) The reasons for the nonrecordation.
- (c) Resubmission. Nothing in this section precludes the submission of a NO_{\star} allowance transfer for recordation following notification of nonrecordation.

RECORDKEEPING AND REPORTING REQUIREMENTS

§ 145.70. General monitoring requirements.

The owners and operators, and to the extent applicable, the NO_x authorized account representative of a NO_x budget unit, shall comply with the monitoring and reporting requirements as provided in this section and §§ 145.71—145.76 (relating to recordkeeping and reporting requirements) and in 40 CFR Part 75, Subpart H (relating to continuous emission monitoring). For purposes of complying with these requirements, the definitions in § 145.2 (relating to definitions) and in 40 CFR 72.2 (relating to definitions) apply, and the terms "affected unit," "designated representative" and "continuous emission monitoring system" (or "CEMS") in 40 CFR Part 75 shall be replaced by the terms " NO_x budget unit," "NO_x authorized account representative" and "continuous emission monitoring system[®] (or "CEMS"), respectively, as defined in § 145.2. The owner and operator of a unit that is not a NO_x budget unit but that is monitored under 40 CFR 75.72(b)(2)(ii) shall comply with the monitoring, recordkeeping and reporting requirements for a NO, budget unit under this subchapter.

- (1) Requirements for installation, certification and data accounting. The owner or operator of each NO_{x} budget unit shall meet the following requirements. These provisions also apply to a unit for which an application for a NO_{x} budget opt-in approval is submitted and not denied or withdrawn, as provided in §§ 145.80—145.88 (relating to opt-in process).
- (i) Install all monitoring systems required under this subchapter for monitoring $NO_{\rm x}$ mass emissions. This includes all systems required to monitor $NO_{\rm x}$ emission rate, $NO_{\rm x}$ concentration, heat input rate and stack flow rate, in accordance with 40 CFR Part 75, Subpart H.
- (ii) Install the monitoring systems for monitoring heat input.
- (iii) Successfully complete the certification tests required under § 145.71 (relating to initial certification and recertification procedures) and meet all other provisions

- of this subchapter and 40 CFR Part 75 applicable to the monitoring systems under subparagraphs (i) and (ii).
- (iv) Record, report and quality-assure the data from the monitoring systems under subparagraphs (i) and (ii).
- (2) Compliance dates. The owner or operator shall meet the requirements of paragraph (1)(i)—(iii) on or before the following dates and shall record and report data on and after the following dates:
- (i) $\mathrm{NO_x}$ budget units for which the owner or operator intends to apply for early reduction credits under \S 145.43(a) or (c) (relating to compliance supplement pool) shall comply with this section and $\S\S$ 145.71—145.76 by May 1, 2000, except that compliance with \S 123.108 (relating to source emissions monitoring requirements) may be used as an alternative monitoring method for the 2000 control period. If the owner or operator of a $\mathrm{NO_x}$ budget unit fails to meet this deadline, the owner or operator is not eligible to apply for early reduction credits under \S 145.43(a) or (c) and is subject to the deadline under subparagraph (ii).
- (ii) Except for $\mathrm{NO_x}$ budget units under subparagraph (i), $\mathrm{NO_x}$ budget units under § 145.4 (relating to applicability) that commence operation before January 1, 2002, shall comply with this section and §§ 145.71—145.76 by May 1, 2002.
- (iii) $\mathrm{NO_x}$ budget units under § 145.4(a)(1) that commence operation on or after January 1, 2002, and that report on an annual basis under § 145.74(d) (relating to recordkeeping and reporting) shall comply with the requirements of this section and §§ 145.71—145.76 by the later of the following dates:
 - (A) May 1, 2002.
- (B) Ninety days after the date on which the unit commences commercial operation.
- (iv) ${\rm NO_x}$ budget units under § 145.4(a)(1) that commence operation on or after January 1, 2002, and that report on a control season basis under § 145.74(d)(2)(ii) shall comply with this section and §§ 145.71—145.76 within 90 days after the date on which the unit commences commercial operation, provided that this date is during a control period. If this date does not occur during a control period, the applicable deadline is May 1 immediately following this date.
- (v) For the owner or operator of a NO_x budget unit under § 145.4(a)(2) that commences operation on or after January 1, 2002, and that reports on an annual basis under § 145.72(d) (relating to out of control periods), by the later of the following dates:
 - (A) May 1, 2002.
- (B) One hundred-eighty days after the date on which the unit commences operation.
- (vi) For the owner or operator of a NO_x budget unit under \S 145.4(a)(2) that commences operation on or after January 1, 2002, and that reports on a control period basis under \S 145.72(d)(2)(ii) (relating to out of control periods), by 180 days after the date on which the unit commences operation, provided that this date is during a control period. If this date does not occur during a control period, the applicable deadline is May 1 immediately following this date.
- (vii) For a NO_x budget unit with a new stack or flue for which construction is completed after the applicable deadline under subparagraph (i), (ii), (iii), (iv), (v) or (vi) or §§ 145.80—145.88 and that reports on an annual basis

- under § 145.72(d), 90 days after the date on which emissions first exit to the atmosphere through the new stack or flue.
- (viii) For the owner or operator of a NO_x budget unit that has a new stack or flue for which construction is completed after the applicable deadline under subparagraph (i), (ii), (iii), (iv), (v) or (vi) or §§ 145.80—145.88 and that reports on a control period basis under § 145.72(d)(2)(ii), by 90 days after the date on which emissions first exit to the atmosphere through the new stack or flue, provided that this date is during a control period. If this date does not occur during the control period, the applicable deadline is May 1 immediately following this date.
- (ix) For a unit for which an application for a $\rm NO_x$ budget opt-in approval is submitted and not denied or withdrawn, the compliance dates specified under $\S\S$ 145.80—145.88.
- (3) Reporting data prior to initial certification. The owner or operator of a NO_x budget unit under paragraph (2)(iii), (iv), (v) or (vi) shall determine, record and report NO_x mass emissions, heat input rate, and any other values required to determine NO_x mass emissions (for example, NO_x emission rate and heat input rate, or NO_x concentration and stack flow rate) in accordance with 40 CFR 75.70(g) (relating to NO_x mass emissions provisions), from the date and hour that the unit starts operating until the date and hour on which the continuous emission monitoring system, excepted monitoring system under 40 CFR Part 75, Appendix D or E, or excepted monitoring system under 40 CFR 75.19 (relating to optional SO_2 , NO_x , and CO_2 emissions calculation for low mass emissions units) is provisionally certified.

(4) Prohibitions.

- (i) An owner or operator of a NO_x budget unit or a non- NO_x budget unit may not use an alternative monitoring system, alternative reference method or another alternative for the required continuous emission monitoring system without having obtained prior written approval in accordance with § 145.75 (relating to petitions).
- (ii) An owner or operator of a $\mathrm{NO_x}$ budget unit or a $\mathrm{non\text{-}NO_x}$ budget unit may not operate the unit so as to discharge, or allow to be discharged, $\mathrm{NO_x}$ emissions to the atmosphere without accounting for these emissions in accordance with the applicable provisions of this subchapter and 40 CFR Part 75 except as provided for in 40 CFR 75.74 (relating to annual and ozone season monitoring and reporting requirements).
- (iii) An owner or operator of a $\mathrm{NO_x}$ budget unit or a non- $\mathrm{NO_x}$ budget unit may not disrupt the continuous emission monitoring system, a portion thereof or another approved emission monitoring method, and thereby avoid monitoring and recording $\mathrm{NO_x}$ mass emissions discharged into the atmosphere, except for periods of recertification or periods when calibration, quality assurance testing or maintenance is performed in accordance with the applicable provisions of this subchapter and 40 CFR Part 75 except as provided for in 40 CFR 75.74.
- (iv) An owner or operator of a $\mathrm{NO_x}$ budget unit or a non- $\mathrm{NO_x}$ budget unit may not retire or permanently discontinue use of the continuous emission monitoring system, any component thereof, or any other approved emission monitoring system under this subchapter, except under one of the following circumstances:
- (A) During the period that the unit is covered by an exemption under § 145.4(b) or § 145.5 (relating to applicability; and retired unit exemption) that is in effect.

- (B) The owner or operator is monitoring emissions from the unit with another certified monitoring system approved, in accordance with the applicable provisions of this subchapter and 40 CFR Part 75, by the Department for use at that unit that provides emission data for the same pollutant or parameter as the retired or discontinued monitoring system.
- (C) The NO_x authorized account representative submits notification of the date of certification testing of a replacement monitoring system in accordance with § 145.71(b)(2) (relating to initial certification and recertification procedures).
- (5) Notwithstanding the provisions of this section and §§ 145.71—145.76, sources that are also subject to the monitoring provisions of Chapter 139 (relating to sampling and testing) shall demonstrate compliance with those provisions in addition to the provisions of this section and §§ 145.71—145.76.

§ 145.71. Initial certification and recertification procedures.

- (a) The owner or operator of a $\mathrm{NO_x}$ budget unit that is subject to an acid rain emissions limitation shall comply with the initial certification and recertification procedures of 40 CFR Part 75 (relating to continuous emission monitoring), except that:
- (1) If, prior to January 1, 1998, the Administrator approved a petition under 40 CFR 75.17(a) or (b) (relating to specific provisions for monitoring emissions from common, bypass, and multiple stacks for NO_{x} emission rate) for apportioning the NO_{x} emission rate measured in a common stack or a petition under 40 CFR 75.66 (relating to petitions to the Administrator) for an alternative to a requirement in 40 CFR 75.17, the NO_{x} authorized account representative shall resubmit the petition to the Administrator under § 145.75(a) (relating to petitions) to determine if the approval applies under the NO_{x} Budget Trading Program.
- (2) For additional CEMS required under the common stack provisions in 40 CFR 75.72 (relating to determination of NO_{x} mass emissions), or for NO_{x} concentration CEMS used under 40 CFR 75.71(a)(2) (relating to specific provisions for monitoring NO_{x} emission rate and heat input for the purpose of calculating NO_{x} mass emissions), the owner or operator shall meet the requirements of subsection (b).
- (b) The owner or operator of a NO, budget unit that is not subject to an acid rain emissions limitation shall comply with the following initial certification and recertification procedures. The owner or operator of a unit that qualifies to use the low mass emissions excepted monitoring methodology under 40 CFR 75.19 (relating to optional SO₂, NO_x and CO₂ emissions calculation for low mass emissions unit) or that qualifies to use an alternative monitoring system under 40 CFR Part 75, Subpart E (relating to alternative monitoring systems) shall comply with the following procedures, as modified by subsection (c) or (d). The owner or operator of a NO_x budget unit that is subject to an acid rain emissions limitation, but requires additional CEMS under the common stack provisions in 40 CFR 75.72, or that uses a NO_x concentration CEMS under 40 CFR 75.71(a)(2) also shall comply with the following initial certification and recertification proce-
- (1) Requirements for initial certification. The owner or operator shall ensure that each monitoring system required by 40 CFR Part 75, Subpart H (relating to NO_x mass emissions provisions) (which includes the automated

data acquisition and handling system) successfully completes all of the initial certification testing required under 40 CFR 75.20 (relating to certification and recertification procedures). The owner or operator shall ensure that the applicable certification tests are successfully completed by the deadlines specified in § 145.70(2) (relating to general monitoring requirements). In addition, whenever the owner or operator installs a monitoring system to meet the requirements of this subchapter in a location where no monitoring system was previously installed, initial certification according to 40 CFR 75.20 is required.

- (2) Requirements for recertification. Whenever the owner or operator makes a replacement, modification or change in a certified monitoring system that may significantly affect the ability of the system to accurately measure or record NOx mass emissions or heat input rate or to meet the requirements of 40 CFR 75.21 (relating to quality assurance and quality control requirements) or 40 CFR Part 75, Appendix B (relating to quality assurance and quality control), the owner or operator shall recertify the monitoring system according to 40 CFR 75.20(b). Whenever the owner or operator makes a replacement, modification or change to the flue gas handling system or the unit's operation that may significantly change the stack flow or concentration profile, the owner or operator shall recertify the continuous emissions monitoring system according to 40 CFR 75.20(b). Examples of changes which require recertification include: replacement of the analyzer, change in location or orientation of the sampling probe or site or changing of flow rate monitor polynomial coefficients.
- (3) Certification approval process for initial certifications and recertification.
- (i) Notification of certification. The NO_{x} authorized account representative shall submit to the Department and the appropriate EPA regional office a written notice of the dates of certification in accordance with § 145.73 (relating to notification).
- (ii) Certification application. The NO_{x} authorized account representative shall submit to the Department and the appropriate EPA regional office a certification application for each monitoring system required under 40 CFR Part 75 Subpart H. A complete certification application shall include the information specified in 40 CFR Part 75 Subpart H.
- (iii) Provisional certification. Except for units using the low mass emission excepted methodology under 40 CFR 75.19, the provisional certification date for a monitor shall be determined using the procedures in 40 CFR 75.20(a)(3). A provisionally certified monitor may be used under the NO_x Budget Trading Program for a period not to exceed 120 days after receipt by the Department of the complete certification application for the monitoring system or component thereof under subparagraph (ii). Data measured and recorded by the provisionally certified monitoring system or component thereof, in accordance with 40 CFR Part 75, will be considered valid quality-assured data (retroactive to the date and time of provisional certification), if the Department does not invalidate the provisional certification by issuing a notice of disapproval within 120 days of receipt of the complete certification application by the Department.
- (iv) Certification application formal approval process. The Department will issue a written notice of approval or disapproval of the certification application to the owner or operator within 120 days after receipt of the complete certification application under subparagraph (ii). If the

- Department does not issue the notice within the 120-day period, each monitoring system which meets the applicable performance requirements of 40 CFR Part 75 and is included in the certification application will be deemed certified for use under the NO_x Budget Trading Program.
- (A) Approval notice. If the certification application is complete and shows that each monitoring system meets the applicable performance requirements of 40 CFR Part 75, the Department will issue a written notice of approval of the certification application within 120 days of receipt.
- (B) Incomplete application notice. A certification application will be considered complete when all of the applicable information required to be submitted under subparagraph (ii) has been received by the Department. If the certification application is not complete, the Department will issue a written notice of incompleteness that sets a date by which the NO_{x} authorized account representative must submit the additional information required to complete the certification application. If the NO_{x} authorized account representative does not comply with the notice of incompleteness by the specified date, then the Department may issue a notice of disapproval under clause (C). The 120-day review period may not begin prior to receipt of a complete certification application.
- (C) Disapproval notice. If the certification application shows that any monitoring system or component thereof does not meet the performance requirements of this section and §§ 145.70 and 145.72—145.76, or if the certification application is incomplete and the requirement for disapproval under clause (B) has been met, the Department will issue a written notice of disapproval of the certification application. Upon issuance of the notice of disapproval, the provisional certification is invalidated by the Department and the data measured and recorded by each uncertified monitoring system or component thereof will not be considered valid quality-assured data beginning with the date and hour of provisional certification (as defined under 40 CFR 75.20(a)(3)). the owner or operator shall follow the procedures for loss of certification in subparagraph (v) for each monitoring system or component thereof which is disapproved for initial certification.
- (D) *Audit decertification*. The Department may issue a notice of disapproval of the certification status of a monitor in accordance with § 145.72(b).
- (v) Procedures for loss of certification. If the Department issues a notice of disapproval of a certification application under subparagraph (iv)(C) or a notice of disapproval of certification status under subparagraph (iv)(D), the following apply:
- (A) The owner or operator shall substitute the following values, for each hour of unit operation during the period of invalid data specified under 40 CFR 75.20(a)(4)(iii), (b)(5), (h)(4) or 75.21(e) and continuing until the time, date and hour specified under 40 CFR 75.20(a)(5)(i):
- (I) For units using or intending to monitor for $NO_{\rm x}$ emission rate and heat input rate or for units using the low mass emission excepted methodology under 40 CFR 75.19, the maximum potential $NO_{\rm x}$ emission rate and the maximum potential hourly heat input of the unit.
- (II) For units intending to monitor for NO_x mass emissions using a NO_x pollutant concentration monitor and a flow monitor, the maximum potential concentration

- of $NO_{\rm x}$ and the maximum potential flow rate of the unit under 40 CFR Part 75, Appendix A Section 2 (relating to instrument span).
- (B) The NO_x authorized account representative shall submit a notification of certification retest dates and a new certification application in accordance with subparagraphs (i) and (ii).
- (C) The owner or operator shall repeat all certification tests or other requirements that were failed by the monitoring system, as indicated in the Department's notice of disapproval, within 30 unit operating days after the date of issuance of the notice of disapproval.
- (c) This subsection applies to initial certification and recertification procedures for low mass emission units using the excepted methodologies under 40 CFR 75.19. The owner or operator of a gas-fired or oil-fired unit using the low mass emissions excepted methodology under 40 CFR 75.19 and not subject to an acid rain emission limitation shall meet the applicable general operating requirements of 40 CFR 75.10 (relating to general operating requirements) and the applicable requirements of 40 CFR 75.19. The owner or operator of such a unit shall also meet the applicable certification and recertification procedures of subsection (b), except that the excepted methodology shall be deemed provisionally certified for use under the NO_{x} Budget Trading Program, as of one of the following dates:
- (i) For a unit that does not have monitoring equipment initially certified or recertified for the NO_x budget trading program as of the date on which the NO_x authorized account representative submits the certification application under 40 CFR 75.19, starting on the date of the submission until the completion of the period for the Department's review.
- (ii) For a unit that has monitoring equipment initially certified or recertified for the NO_x Budget Trading Program as of the date on which the NO_x authorized account representative submits the certification application under 40 CFR 75.19 for the unit and that reports data on an annual basis under \S 145.74(d) (relating to recordkeeping and reporting), starting January 1 of the year after the year of the submission until the completion of the period for the Department's review.
- (iii) For a unit that has monitoring equipment initially certified or recertified for the NO_{x} budget trading program as of the date on which the NO_{x} authorized account representative submits the certification application under 40 CFR 75.19 for the unit and that reports on a control season basis under § 145.74(d), starting May 1 of the control period after the year of the submission until the completion of the period for the Department's review.
- (d) This subsection applies to certification/recertification procedures for alternative monitoring systems. The NO_x authorized account representative representing the owner or operator of each unit not subject to an acid rain emissions limitation applying to monitor using an alternative monitoring system approved by the NO_x Budget Administrator under 40 CFR Part 75, Subpart E (relating to alternative monitoring systems) shall apply for certification to the Department prior to use of the system under the NO_x Trading Program. The NO_x authorized account representative shall apply for recertification following a replacement, modification or change according to the procedures in subsection (b). The owner or operator of an alternative monitoring system shall comply with the notification and application requirements for certification according to the procedures specified in subsection (b) and 40 CFR 75.20(f).

§ 145.72. Out of control periods.

- (a) Quality assurance requirements. Whenever a monitoring system fails to meet the quality assurance or data validation requirements of 40 CFR Part 75 (relating to quality assurance and quality control procedures), data shall be substituted using the applicable procedures in 40 CFR Part 75 Subpart D, Appendix D or Appendix Crelating to missing data substitution procedures; optional SO_2 emissions data protocol for gas-fired and oil-fired units; and optional NO_x emissions estimation protocal for gas-fired peaking units and oil-fired peaking units).
- (b) Audit decertification. Whenever both an audit of a monitoring system and a review of the initial certification or recertification application reveal that any system or component should not have been certified or recertified because it did not meet a particular performance specification or other requirement under § 145.71 (relating to initial certification and recertification procedures) or the applicable provisions of 40 CFR Part 75, both at the time of the initial certification or recertification application submission and at the time of the audit, the Department will issue a notice of disapproval of the certification status of the system or component. For the purposes of this subsection, an audit shall be either a field audit or an audit of any information submitted to the Department or the Administrator. By issuing the notice of disapproval, the Department revokes prospectively the certification status of the system or component. The data measured and recorded by the system or component will not be considered valid quality-assured data from the date of issuance of the notification of the revoked certification status until the date and time that the owner or operator completes subsequently approved initial certification or recertification tests. The owner or operator shall follow the initial certification or recertification procedures in § 145.71 for each disapproved system.

§ 145.73. Notifications.

The $\mathrm{NO_x}$ authorized account representative for a $\mathrm{NO_x}$ budget unit shall submit written notice to the Department and the Administrator in accordance with 40 CFR 75.61 (relating to notification), except that if the unit is not subject to an acid rain emissions limitation, the notification is only required to be sent to the Department.

§ 145.74. Recordkeeping and reporting.

- (a) General provisions.
- (1) In addition to the requirements of Chapter 127 (relating to construction, modification, reactivation and operation of sources), the NO_{x} authorized account representative shall comply with the recordkeeping and reporting requirements in this section and with the requirements of § 145.10(e) (relating to authorization and responsibilities of the NO_{x} authorized account representative).
- (2) If the NO_x authorized account representative for a NO_x budget unit subject to an acid rain emission limitation who signed and certified any submission that is made under 40 CFR Part 75, Subpart F or G (relating to recordkeeping requirements; and reporting requirements) and which includes data and information required under this subchapter or 40 CFR Part 75, Subpart H (relating to NO_x mass emissions provisions) is not the same person as the designated representative or the alternative designated representative for the unit under 40 CFR Part 72 (relating to permits regulation), the submission shall also be signed by the designated representative or the alternative designated representative.

- (b) Monitoring plans.
- (1) The owner or operator of a unit subject to an acid rain emissions limitation shall comply with 40 CFR 75.62 (relating to monitoring plan), except that the monitoring plan shall also include all of the information required by 40 CFR Part 75, Subpart H.
- (2) The owner or operator of a unit that is not subject to an acid rain emissions limitation shall comply with requirements of 40 CFR 75.62, except that the monitoring plan is only required to include the information required by 40 CFR Part 75, Subpart H.
- (c) Certification applications. The NO_{x} authorized account representative shall submit an application to the Department within 45 days after completing all initial certification or recertification tests required under § 145.71 (relating to initial certification and recertification procedures) including the information required under 40 CFR Part 75, Subpart H.
- (d) Quarterly reports. The ${\rm NO_x}$ authorized account representative shall submit quarterly reports, as follows:
- (1) NO_x budget units subject to an acid rain emission limitation shall meet the annual reporting requirements of this subchapter. The NO_x authorized account representative shall submit a quarterly report for each calendar quarter beginning with one of the following:
- (i) For units that elect to comply with the early reduction credit provisions under § 145.43 (relating to compliance supplement pool), the calendar quarter that includes the date of initial provisional certification under § 145.71(b)(3)(iii) or (c). Data shall be recorded and reported from the date and hour corresponding to the date and hour of provisional certification.
- (ii) For units commencing operation on or before May 1, 2002, and that is not subject to subparagraph (i), the earlier of the calendar quarter that includes the date of initial provisional certification under § 145.71(b)(3)(iii) or (c) or, if the certification tests are not completed by May 1, 2002, the partial calendar quarter from May 1, 2002 through June 30, 2002. Data shall be recorded and reported from the earlier of the date and hour corresponding to the date and hour of provisional certification or the first hour on May 1, 2002.
- (iii) For a unit that commences operation after May 1, 2002, the calendar quarter in which the unit commences operation. Data shall be reported from the date and hour corresponding to when the unit commenced operation.
- (2) If a NO_x budget unit is not subject to an acid rain emission limitation, the NO_x authorized account representative shall do either of the following:
- (i) Meet all the requirements of 40 CFR Part 75 related to monitoring and reporting $NO_{\rm x}$ mass emissions during the entire year and meet the reporting deadlines specified in paragraph (1).
- (ii) Submit quarterly reports covering the period May 1—September 30 of each year and including the data described in 40 CFR 75.74(c)(6) (relating to annual and ozone monitoring and reporting requirement). The NO_{x} authorized account representative shall submit a quarterly report for each calendar quarter beginning with:
- (A) For units that intend to apply or apply for early reduction credits under \S 145.43, the calendar quarter that includes the date of initial provisional certification under \S 145.71(b)(3)(iii) and (c). Data shall be recorded and reported from the date and hour of provisional certification.

- (B) For units commencing operation on or before May 1, 2002, and are not subject to subparagraph (i), the calendar quarter covering May 1 through June 30, 2002. Data shall be recorded and reported from the earlier of the date and hour corresponding to the date and hour of initial provisional certification under § 145.71(b)(3)(iii) or (c) or the first hour of May 1, 2002.
- (C) For units that commence operation after May 1, 2002, and during a control period, the calendar quarter in which the unit commences operation. Data shall be reported from the date and hour corresponding to when the unit commenced operation.
- (D) For units that commence operation after May 1, 2002, and not during a control period, the calendar quarter covering the first control period after the unit commences operation. Data shall be reported from the earlier of the date and hour corresponding to the date and hour of initial provisional certification under § 145.71(b)(3)(iii) or (c) or the first hour of May 1 of the first control period after the unit commences operation.
- (3) The $\mathrm{NO_x}$ authorized account representative shall submit each quarterly report to the Department and $\mathrm{NO_x}$ Budget Administrator within 30 days following the end of the calendar quarter covered by the report. Quarterly reports shall be submitted in the manner specified in 40 CFR Part 75, Subpart H and 40 CFR 75.64 (relating to quarterly reports).
- (i) For units subject to an acid rain emissions limitation, quarterly reports shall include all of the data and information required in 40 CFR Part 75, Subpart H for each NO_x budget unit (or group of units using a common stack) as well as information required in 40 CFR Part 75, Subpart G (relating to reporting requirements).
- (ii) For units not subject to an acid rain emissions limitation, quarterly reports are only required to include the data and information required in 40 CFR Part 75, Subpart H for each NO_{x} budget unit (or group of units using a common stack).
- (4) The $\mathrm{NO_x}$ authorized account representative shall submit to the Department and $\mathrm{NO_x}$ Budget Administrator a compliance certification in support of each quarterly report based on reasonable inquiry of those persons with primary responsibility for ensuring that all of the unit's emissions are correctly and fully monitored. The certification shall state that the following conditions have been met:
- (i) The monitoring data submitted were recorded in accordance with the applicable requirements of this subchapter and 40 CFR Part 75, including the quality assurance procedures and specifications.
- (ii) For a unit with add-on NO_x emission controls and for all hours where data are substituted in accordance with 40 CFR 75.34(a)(1) (relating to units with add-on emission controls), the add-on emission controls were operating within the range of parameters listed in the quality assurance/quality control program under 40 CFR Part 75, Appendix B and the substitute values do not systematically underestimate NO_x emissions.
- (iii) For a unit that is reporting on a control period basis under subparagraph (ii), the NO_x emission rate and NO_x concentration values substituted for missing data under 40 CFR Part 75, Subpart D (relating to missing data substitution procedures) are calculated using only values from a control period and do not systematically underestimate NO_x emissions.

§ 145.75. Petitions.

- (a) The $\mathrm{NO_x}$ authorized account representative of a $\mathrm{NO_x}$ budget unit may submit a petition under 40 CFR 75.66 (relating to petitions to the Administrator) to the Administrator requesting approval to apply an alternative to any requirement of this section and §§ 145.70—145.74 and 145.76.
- (b) Application of an alternative to any requirement of this section and §§ 145.70—145.74 and 145.76 is in accordance with this section and §§ 145.70—145.74 and 145.76 only to the extent that the petition is approved by the Administrator under 40 CFR 75.66.

§ 145.76. Additional requirements to provide heat input data.

The owner or operator of a unit that monitors and reports NO_x mass emissions using a NO_x concentration system and a flow system shall also monitor and report heat input at the unit level using the procedures in 40 CFR Part 75 (relating to continuous emission monitoring).

OPT-IN PROCESS

§ 145.80. Applicability for opt-in sources.

A unit that is not a NO_x budget unit under \S 145.4(a) (relating to applicability), is not a unit exempt under \S 145.4(b), vents all of its emissions to a stack, and is operating, may qualify, under this section and $\S\S$ 145.81—145.88 (relating to opt-in process), to become a NO_x budget opt-in source. A unit that is a NO_x budget unit under \S 145.4(a), is covered by a retired unit exemption under $\S\S$ 145.4(b) or 145.5 (relating to retired unit exemption) that is in effect, or is not operating is not eligible to become a NO_x budget opt-in unit.

§ 145.81. Opt-in source general provisions.

Except as otherwise provided, a NO_x budget opt-in unit shall be treated as a NO_x budget unit for purposes of applying §§ 145.1—145.7, 145.10—145.14, 145.30, 145.31, 145.40—145.43, 145.50—145.57, 145.60—1245.62 and 145.70—145.76.

\S 145.82. NO $_{\rm x}$ authorized account representative for opt-in sources.

A unit for which an application for a NO_x budget opt-in approval is submitted, or a NO_x budget opt-in unit, located at the same source as one or more NO_x budget units, shall have the same NO_x authorized account representative as the NO_x budget units.

\S 145.83. Applying for a $\mathrm{NO}_{\mathbf{x}}$ budget opt-in approval.

To apply for a $\mathrm{NO_x}$ budget opt-in approval, the $\mathrm{NO_x}$ authorized account representative of a unit qualified under § 145.80 (relating to applicability for opt-in sources) may submit the following to the Department at any time, except as provided under § 145.86(g) (relating to opt-in source withdrawal from $\mathrm{NO_x}$ budget trading program):

- (1) A complete $\mathrm{NO}_{\mathbf{x}}$ budget opt-in approval application containing the following:
- (i) Identification of the source, including plant name and the Office of Regulatory Information Systems or facility code assigned to the source by the Energy Information Administration, if applicable.
 - (ii) Identification of each opt-in unit at the source.
- (iii) The standard requirements under § 145.6 (relating to standard requirements).

- (iv) The following certification statements by the NO_x authorized account representative:
- (A) "I certify that each unit for which this application is submitted under $\S 145.80{-}145.88$ is not a NO_x budget unit under $\S 145.4$ and is not covered by a retired unit exemption under $\S 145.5$ that is in effect."
- (B) If the application is for an initial NO_x budget opt-in approval, "I certify that each unit for which this approval application is submitted under §§ 145.80—145.88 is currently operating, as that term is defined under § 145.2."
- (2) A monitoring plan submitted in accordance with §§ 145.70—145.76 (relating to recordkeeping and reporting requirements).
- (3) A complete account certificate of representation under \S 145.13 (relating to account certificate of representation), if no NO_x authorized account representative has been previously designated for the unit.

§ 145.84. Opt-in process.

The Department will issue or deny a NO_x budget opt-in approval for a unit for which an application for a NO_x budget opt-in approval under \S 145.83 (relating to applying for a NO_x budget opt-in approval) is submitted, in accordance with the following:

- (1) Interim review of monitoring plan. The Department will determine, on an interim basis, the sufficiency of the monitoring plan accompanying the initial application for a NO_{x} budget opt-in approval under § 145.83. A monitoring plan is sufficient, for purposes of interim review, if the plan appears to contain information demonstrating that the NO_{x} emissions rate and heat input rate of the unit are monitored and reported in accordance with §§ 145.70—145.76 (relating to recordkeeping and reporting requirements). A determination of sufficiency will not be construed as acceptance or approval of the unit's monitoring plan.
- (2) Plan sufficiency. If the Department determines that the unit's monitoring plan is sufficient under paragraph (1) and after completion of monitoring system certification under §§ 145.70—145.76, the $\mathrm{NO_x}$ emissions rate and the heat input of the unit shall be monitored and reported in accordance with §§ 145.70—145.76 for one full control period during which monitoring system availability is not less than 90% and during which the unit is in compliance with applicable State or Federal $\mathrm{NO_x}$ emissions or emissions-related requirements. Solely for purposes of applying this requirement, the unit shall be treated as a $\mathrm{NO_x}$ budget unit prior to issuance of a $\mathrm{NO_x}$ budget opt-in approval covering the unit.
- (3) Base line heat rate. Based on the information monitored and reported under paragraph (2), the unit's baseline heat rate shall be calculated as the unit's total heat input (in mmBtu) for the control period and the unit's baseline NO_{x} emissions rate shall be calculated as the unit's total NO_{x} mass emissions (in pounds) for the control period divided by the unit's baseline heat input.
- (4) Proposed approval. After calculating the baseline heat input and the baseline NO_{x} emissions rate for the unit under paragraph (3), the Department will propose approval of the application.
- (5) Issuance of NO_x budget opt-in approval. The Department will issue the NO_x budget opt-in approval if the unit meets the requirements of this subchapter.
- (6) Nonqualification of unit. Notwithstanding paragraphs (1)—(5), if at any time before issuance of a NO_x budget opt-in approval for the unit, the Department

determines that the unit does not qualify as a NO_x budget opt-in source under \S 145.80 (relating to applicability for opt-in sources), the Department will issue a denial of a NO_x budget opt-in approval for the unit.

- (7) Withdrawal of application for a NO_x budget opt-in approval. A NO_x authorized account representative of a unit may withdraw its application for a NO_x budget opt-in approval under \S 145.83 at any time prior to the issuance of the final NO_x budget opt-in approval. Once the application for a NO_x budget opt-in approval is withdrawn, a NO_x authorized account representative wanting to reapply shall submit a new application for a NO_x budget opt-in approval under \S 145.83.
- (8) Effective date. The effective date of the initial NO_x budget opt-in approval is May 1 of the first control period starting after the issuance of the initial NO_x budget opt-in approval by the Department. The unit shall be a NO_x budget opt-in source and a NO_x budget unit as of the effective date of the initial NO_x budget opt-in approval.

§ 145.85. NO_x budget opt-in application contents.

- (a) Each $\mathrm{NO_x}$ budget opt-in approval will contain all elements required for a complete $\mathrm{NO_x}$ budget opt-in approval application under § 145.83 (relating to applying for a $\mathrm{NO_x}$ budget opt-in approval).
- (b) Each NO_{x} budget opt-in approval shall incorporate the requirements of this subchapter.

\S 145.86. Opt-in source withdrawal from NO $_{x}$ Budget Trading Program.

- (a) Requesting withdrawal. To withdraw from the NO_{x} Budget Trading Program, the NO_{x} authorized account representative of a NO_{x} budget opt-in unit shall submit to the Department a request to withdraw effective as of a specified date prior to May 1 or after September 30. The submission shall be made no later than 90 days prior to the requested effective date of withdrawal.
- (b) Conditions for withdrawal. Before a NO_x budget opt-in source covered by a request under subsection (a) may withdraw from the NO_x Budget Trading Program and the NO_x budget opt-in approval may be terminated under subsection (e), the following conditions shall be met:
- (1) For the control period immediately before the withdrawal is to be effective, the NO_{x} authorized account representative shall submit or shall have submitted to the Department an annual compliance certification report in accordance with § 145.30 (relating to compliance certification report).
- (2) If the $\mathrm{NO_x}$ budget opt-in unit has excess emissions for the control period immediately before the withdrawal is to be effective, the $\mathrm{NO_x}$ Budget Administrator will deduct or have deducted from the $\mathrm{NO_x}$ budget opt-in unit's compliance account, or the overdraft account of the $\mathrm{NO_x}$ budget source where the $\mathrm{NO_x}$ budget opt-in unit is located, the full amount required under § 145.54(d) (relating to compliance) for the control period.
- (3) After the requirements for withdrawal under paragraphs (1) and (2) are met, the NO_x Budget Administrator will deduct from the NO_x budget opt-in unit's compliance account, or the overdraft account of the NO_x budget source where the NO_x budget opt-in unit is located, NO_x allowances equal in number to and allocated for the same or a prior control period as any NO_x allowances allocated to that source under § 145.88 (relating to NO_x allowance allocations to opt-in units) for any control period for which the withdrawal is to be effective. The NO_x Budget

- Administrator will close the $\mathrm{NO_x}$ budget opt-in unit's compliance account and transfer any remaining allowances to a new general account specified by the owners and operators of the $\mathrm{NO_x}$ budget opt-in unit.
- (c) Withdrawal from program. A NO_x budget opt-in unit that withdraws from the NO_x Budget Trading Program shall comply with the requirements under the NO_x Budget Trading Program concerning all years for which the NO_x budget opt-in unit was a NO_x budget opt-in unit, even if the requirements arise or must be complied with after the withdrawal takes effect.
 - (d) Notification.
- (1) After the requirements for withdrawal under subsections (a) and (b) are met (including deduction of the full amount of NO_x allowances required), the Department will issue a notification to the NO_x authorized account representative of the NO_x budget opt-in unit of the acceptance of the withdrawal of the NO_x budget opt-in unit as of a specified effective date that is after the requirements have been met and that is prior to May 1 or after September 30.
- (2) If the requirements for withdrawal under subsections (a) and (b) are not met, the Department will issue a notification to the NO_x authorized account representative of the NO_x budget opt-in unit that the NO_x budget opt-in unit's request to withdraw is denied. If the NO_x budget opt-in unit's request to withdraw is denied, the NO_x budget opt-in unit shall remain subject to the requirements for a NO_x budget opt-in unit.
- (e) Approval amendment. After the Department issues a notification under subsection (d)(1) that the requirements for withdrawal have been met, the Department will revise the NO_x budget opt-in approval covering the NO_x budget opt-in unit to terminate the NO_x budget opt-in approval as of the effective date specified under subsection (d)(1). A NO_x budget opt-in unit shall continue to be a NO_x budget opt-in unit until the effective date of the termination.
- (f) Reapplication upon failure to meet conditions of withdrawal. If the Department denies the NO_x budget opt-in source's request to withdraw, the NO_x authorized account representative may submit another request to withdraw in accordance with subsections (a) and (b).
- (g) Ability to return to the NO_x Budget Trading Program. Once a NO_x budget opt-in unit withdraws from the NO_x Budget Trading Program and its NO_x budget opt-in approval is terminated under this section, the NO_x authorized account representative may not submit another application for a NO_x budget opt-in approval under § 145.83 (relating to applying for a NO_x budget opt-in approval) for the unit prior to the date that is 4 years after the date on which the terminated NO_x budget opt-in approval became effective.

§ 145.87. Opt-in unit change in regulatory status.

- (a) Notification. When a $\mathrm{NO_x}$ budget opt-in unit becomes a $\mathrm{NO_x}$ budget unit under § 145.4(a) (relating to applicability), the $\mathrm{NO_x}$ authorized account representative shall notify in writing the Department and the Administrator of the change in the $\mathrm{NO_x}$ budget opt-in unit's regulatory status, within 30 days of the change.
- (b) Department's and NO_x Budget Administrator's action.
 - (1) Units with active applications.
- (i) Revision of approval. When the NO_x budget opt-in unit becomes a NO_x budget unit under § 145.4(a), the

Department will revise the NO_x budget opt-in unit's NO_x budget opt-in approval to meet the requirements of this subchapter as of an effective date that is the date on which the NO_x budget opt-in unit becomes a NO_x budget unit under § 145.4(a).

(ii) Compliance account.

- (A) The $\mathrm{NO_x}$ Budget Administrator will deduct from the compliance account for the $\mathrm{NO_x}$ budget unit under subparagraph (i), or the overdraft account of the $\mathrm{NO_x}$ budget source where the unit is located, $\mathrm{NO_x}$ allowances equal in number to and allocated for the same or a prior control period as the following:
- (I) NO_x allowances allocated to the NO_x budget unit (as a NO_x budget opt-in unit) under § 145.88 (relating to NO_x allowance allocations to opt-in units) for any control period after the last control period during which the unit's NO_x budget opt-in approval was effective.
- (II) If the effective date of the $\mathrm{NO_x}$ budget approval revision under subparagraph (i) is during a control period, the $\mathrm{NO_x}$ allowances allocated to the $\mathrm{NO_x}$ budget unit (as a $\mathrm{NO_x}$ budget opt-in unit) under § 145.88 for the control period multiplied by the number of days, in the control period, starting with the effective date of the approval revision under subparagraph (i), divided by the total number of days in the control period and rounded to the nearest whole number of $\mathrm{NO_x}$ allowances as appropriate
- (B) The NO_x authorized account representative shall ensure that the compliance account of the NO_x budget unit under subparagraph (i), or the overdraft account of the NO_x budget source where the unit is located, includes the NO_x allowances necessary for completion of the deduction under clause (A). If the compliance account or overdraft account does not contain sufficient NO_x allowances, the NO_x Budget Administrator will deduct the required number of NO_x allowances, regardless of the control period for which they were allocated, whenever NO_x allowances are recorded in either account.

(iii) Allocations.

- (A) For every control period during which the NO_x budget approval revised under subparagraph (i) is effective, the NO_x budget unit under subparagraph (i) will be treated, solely for purposes of NO_x allowance allocations under \S 145.42 (relating to NO_x allowance allocations), as a unit that commenced operation on the effective date of the NO_x budget approval revision under subparagraph (i) and will be allocated NO_x allowances under \S 145.42. The unit's deadline under \S 145.84(b) (relating to opt-in process) for meeting monitoring requirements in accordance with $\S\S$ 145.70—145.76 (relating to recordkeeping and reporting requirements) will not be changed by the change in the unit's regulatory status or by the revision of the NO_x budget approval under subparagraph (i).
- (B) Notwithstanding clause (A), if the effective date of the NO_x budget approval revision under subparagraph (i) is during a control period, the following number of NO_x allowances will be allocated to the NO_x budget unit under subparagraph (i) under § 145.42 for the control period: the number of NO_x allowances otherwise allocated to the NO_x budget unit under § 145.42 for the control period multiplied by the ratio of the number of days, in the control period, starting with the effective date of the approval revision under subparagraph (i), divided by the total number of days in the control period, and rounded to the nearest whole number of NO_x allowances as appropriate.

- (2) Units with expired approvals.
- (i) When the NO_x authorized account representative of a NO_x budget opt-in unit does not renew its NO_x budget opt-in approval under § 145.83 (relating to applying for a NO_x opt-in approval), the NO_x Budget Administrator will deduct from the NO_x budget opt-in unit's compliance account, or the overdraft account of the NO_x budget source where the NO_x budget opt-in unit is located, NO_x allowances equal in number to and allocated for the same or a prior control period as any NOx allowances allocated to the NO_x budget opt-in unit under § 145.88 for any control period after the last control period for which the NO_x budget opt-in approval is effective. The NO_x authorized account representative shall ensure that the NO_x budget opt-in unit's compliance account or the overdraft account of the NO_x budget source where the NO_x budget opt-in unit is located includes the $NO_{\rm x}$ allowances necessary for completion of the deduction. If the compliance account or overdraft account does not contain sufficient NO_x allowances, the NO_x Budget Administrator will deduct the required number of NO_x allowances, regardless of the control period for which they were allocated, whenever NO_x allowances are recorded in either account.
- (ii) After the deduction under subparagraph (i) is completed, the NO_x Budget Administrator will close the NO_x budget opt-in unit's compliance account. If any NO_x allowances remain in the compliance account after completion of the deduction and any deduction under \S 145.54 (relating to compliance), the NO_x Budget Administrator will close the NO_x budget opt-in source's compliance account and will establish, and transfer any remaining allowances to a general account specified by the owners and operators of the NO_x budget opt-in unit.

§ 145.88. NO_x allowance allocations to opt-in units.

- (a) NO_x allowance allocation.
- (1) By April 1 immediately before the first control period for which the NO_x budget opt-in approval is effective, the Department will allocate NO_x allowances to the NO_x budget opt-in unit and submit to the NO_x Allowance Tracking System the allocation for the control period in accordance with subsection (b).
- (2) By no later than April 1, after the first control period for which the $\mathrm{NO_x}$ budget opt-in approval is in effect, and April 1 of each year thereafter, the Department will allocate $\mathrm{NO_x}$ allowances to the $\mathrm{NO_x}$ budget opt-in unit, and submit to the $\mathrm{NO_x}$ Allowance Tracking System allocations for the next control period, in accordance with subsection (b).
- (3) The Department will publish in the *Pennsylvania Bulletin* each determination of NO_{x} allowance allocations under paragraphs (1) and (2) and will provide an opportunity for submission of objections to the determination. Objections shall be limited to addressing whether the determination is in accordance with subsection (b). Based on objections, the Department will adjust each determination to the extent necessary to ensure that it is in accordance with subsection (b).
- (b) Allocation procedures. For each control period for which the $\mathrm{NO_x}$ budget opt-in unit has an approved $\mathrm{NO_x}$ budget opt-in approval, the $\mathrm{NO_x}$ budget opt-in unit will be allocated $\mathrm{NO_x}$ allowances in accordance with the following procedures:
- (1) The heat input (in mmBtu) used for calculating $NO_{\rm x}$ allowance allocations will be the lesser of one of the following:

- (i) The NO_x budget opt-in unit's baseline heat input determined under § 145.84(c) (relating to opt-in process).
- (ii) The NO_x budget opt-in unit's heat input, as determined in accordance with §§ 145.70—145.76 (relating to recordkeeping and reporting requirements), for the control period in the year prior to the year of the control period for which the NO_x allocations are being calculated.
- (2) The Department will allocate NO_{x} allowances to the NO_{x} budget opt-in unit in an amount equaling the heat input (in mmBtu) determined under paragraph (1) multiplied by the lesser of one of the following:
- (i) The NO_x budget opt-in unit's baseline NO_x emissions rate (in lb/mmBtu) determined under § 145.84(c) divided by 2,000 lb/ton, and rounded to the nearest whole number of NO_x allowances as appropriate.
- (ii) The most stringent State or Federal NO_x emissions limitation applicable to the NO_x budget opt-in unit during the control period divided by 2,000 lb/ton, and rounded to the nearest whole number of NO_x allowances as appropriate.

EMISSION REDUCTION CREDIT PROVISIONS

§ 145.90. Emission reduction credit provisions.

- (a) NO_x budget units may create, transfer and use emission reduction credits (ERCs) in accordance with Chapter 127 (relating to construction, modification, reactivation and operation of sources) and this section. ERCs may not be used to satisfy NO_x allowance requirements.
- (b) A NO_x budget unit may transfer NO_x ERCs to a NO_x budget unit if the new or modified NO_x budget unit's ozone season (May 1 through September 30) allowable emissions do not exceed the ozone season portion of the baseline emissions which were used to generate the NO_x ERCs.
- (c) A NO_x budget unit may transfer NO_x ERCs to a non- NO_x budget unit under the following conditions:
- (1) The non- NO_x budget unit's ozone season (May 1—September 30) allowable emissions may not exceed the ozone season portion of the baseline emissions which were used to generate the NO_x ERCs.
- (2) The $\mathrm{NO_x}$ allowance tracking system account for $\mathrm{NO_x}$ budget units which generated ERCs transferred to non- $\mathrm{NO_x}$ budget units, including prior to the date of publication in the *Pennsylvania Bulletin*, shall have a corresponding number of $\mathrm{NO_x}$ allowances retired that reflect the transfer of emissions regulated under this subchapter to the non- $\mathrm{NO_x}$ budget units. The amount of annual $\mathrm{NO_x}$ allowances deducted shall be equivalent to that portion of the non- $\mathrm{NO_x}$ budget unit's $\mathrm{NO_x}$ control period allowable emissions which were provided for by the $\mathrm{NO_x}$ ERCs from the $\mathrm{NO_x}$ budget unit.
- (3) Allocations for NO_x allowance control periods following 2002 to the NO_x ERC generating source may not include the allowances identified in paragraph (2).

INTERSTATE POLLUTION TRANPORT REDUCTION REQUIREMENTS

§ 145.100. Applicability to upwind states.

(a) This subchapter applies to NO_{x} budget units located in the States of Ohio, West Virginia, Virginia, Maryland,

Delaware, New Jersey, New York or North Carolina or located in Washington, D.C.

(b) The NO_x trading program budget for each state for a control period will equal the total number of tons of NO_x emissions apportioned to the NO_x budget units in each state as follows:

State	Electric Generating Units	Nonelectric Generating Units
Ohio	45,432	4,103
West Virginia	26,859	2,184
Virginia	17,091	4,104
Maryland	14,519	1,013
Delaware	4,306	232
Washington, D.C.	207	26
North Carolina	31,212	2,329
New Jersey	9,716	4,838
New York	16,081	156

- (c) The compliance supplement pool for each state is: State Allowance Ohio 22.301 West Virginia 16,709 Virginia 5,504 Maryland 3,882 Delaware 168 New Jersey 1,550 New York 1,379 North Carolina 10,737 Washington, D.C.
- (d) Any provision to the contrary notwithstanding, this section is not applicable if one of the following applies:
- (1) NO_x budget units in the state or Washington, D.C. are required to comply with an emission limitation established by the EPA under section 126 of the CAA (42 U.S.C.A. § 7416).
- (2) The state or Washington, D.C. submits a state implementation plan that the EPA expressly determines meets the requirements of section 110(a)(2)(D)(i)(I) of the CAA (42 U.S.C.A. § 7410(a)(2)(D)(i)(I)).
- (3) The EPA promulgates a Federal implementation plan for the state or Washington, D.C. to expressly meet the requirements of section 110(a)(2)(D)(i)(I) of the CAA.

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